PROPOSED AMENDMENTS TO REGULATIONS 15B.065 AND 15B.190

PURPOSE: To update the regulation to reflect recent statutory changes requiring certain members to register with the Gaming Control Board prior to obtaining an ownership interest; to allow certain managers of limited liability corporation holding companies to register with the Gaming Control Board instead of being licensed; to remove the waiver of the statutory requirement that all transfers of interest must be approved by the commission; and to take such additional action as may be necessary and proper to effectuate these stated purposes.

REGULATION 15B LIMITED-LIABILITY COMPANY LICENSEES

(Draft Date: August 1, 2013)

New

[Deleted]

15B.065 Registration of certain members of limited-liability companies.

- 1. All members with a 5 percent or less ownership interest in a limited-liability company licensee must register in that capacity with the board and affirmatively state in writing that they submit to the board's jurisdiction. Such registration must be made on forms prescribed by the chairman. A member who is required to be registered by this section shall apply for registration [within 30 days after] before the member obtains an ownership interest of 5 percent or less in a limited-liability company licensee.
 - 2. No Change.
 - 3. An application for [R] registration with the board shall:
 - (a) No Change.
 - (b) No Change.
 - (c) No Change.
 - (d) No Change.
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. <u>The chairman, in his sole and absolute</u> <u>discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;</u>
 - (f) No Change.
 - (g) No Change.
- 4. The chairman may require a member who is required to be registered by this section to apply for licensure at any time in the chairman's discretion by sending notice through the United States Postal Service to the registrant at the address on the registrant's registration on file with the board and to the limited-liability company at the address on file with the commission. [If a member required to be registered by this section has not registered and the chairman desires to call the member forward for licensing, the notice shall be sent to the limited-liability

- company at the address on file with the commission.] A member shall apply for licensure as required by the chairman within 40 days of the member's receipt of notice. The notice shall be deemed to have been received by the member 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.
- 5. [If a member is required to be registered pursuant to this section and the member fails to register, the chairman shall require the member to apply for licensure pursuant to this section. If a member does not apply for licensure as required by this section, the board and commission shall place the matter on their next available agendas for consideration of whether the member should be licensed.] Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration with the board.
- (a) At the meeting in which the board considers the application, it shall register the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.
- (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- 6. If a member of a limited-liability company licensee is a holding company and is required to register with the board under this section, the member is not required to register with the commission pursuant to NRS 463.585 unless the chairman requires the member to apply for licensure.
- [7. Notwithstanding NRS 463.5733 and the regulations governing issuance and transfers of interest, an issuance or transfer of interest to a member required to register with the board under this section does not require pre-approval from the commission, as specified by this subsection, for the issuance or transfer of interest.
- (a) For transfers of interest from a member who owns more than a five percent interest prior to the proposed transfer to a member required to register with the board under this section and for issuance or transfer of interest by a limited-liability corporation to a member required to register with the board under this section:
- (1) Prior to such issuance or transfer, the issuer or transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer.
- (2) Upon receipt of such report, the proposed issuance or transfer shall be placed on the next available board and commission agendas for the purposes of notifying the public of such proposed issuances and transfers and to give each

board and commission member the opportunity to object to the proposed issuance or transfer taking place without pre-approval from the commission.

- (3) If any board member objects to the proposed issuance or transfer during the board meeting for which the issuance or transfer was placed on the agenda or any commission member objects to the proposed issuance or transfer during the commission meeting for which the issuance or transfer was placed on the agenda for any cause deemed reasonable by the board or commission member, the proposed issuance or transfer shall not take place unless the commission approves such proposed issuance or transfer prior to the proposed issuance or transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing issuances and transfers of interest.
- (4) Until the objection opportunities set forth in this subsection have passed without any objections, all parties to the proposed issuance or transfer shall follow Regulation 8.050.
- (5) If no objection is made by a board or commission member as set out in this subsection after a proposed issuance or transfer is placed on the board and commission agendas, the proposed issuance or transfer of interest to a member required to register with the board under this section may occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda. If the proposed issuance or transfer does not occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda, the issuance or transfer shall not occur without again following the provisions of this subsection after the expiration of the six months. The issuance or transfer must be made as agendaed. All board and commission members must have the chance to object, as set out above, to any changes to the proposed issuance or transfer before the issuance or transfer may take place.
- (b) For transfers of interest from a member who owns five percent or less interest prior to the proposed transfer to a member required to register with the board under this section:
- (1) Prior to such transfer, the transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer and valid electronic mail addresses for both the transferor and transferoe.
- (2) Upon receipt of such report, the board chairman may object, for any reason the chairman deems reasonable, to such transfer occurring without pre-approval from the commission.
- (I) If the chairman does not object to the transfer within 60 days of the chairman's receipt of such report, the transfer may occur without pre-approval from the commission.
- (II) The chairman may extend the objection period if the chairman, in his sole discretion, finds such extension is necessary. Notice of such extension shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer prior to the expiration of the original 60 day objection period.

- (III) The chairman may shorten the objection period by indicating he has no objection to the transfer in writing prior to the expiration of the 60 day objection period.
- (IV) The transfer must be made as described in the report. If any changes are made to the proposed transfer or the proposed transfer does not occur within six months of the expiration of the objection period, the board chairman must have a new opportunity to object, as set out above, prior to the proposed transfer occurring.
- (3) If the board chairman objects within 60 days, or longer period as extended by the chairman, of the chairman's receipt of such report, the proposed transfer shall not take place unless the commission approves such proposed transfer prior to the proposed transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing transfers of interest. Notice of such objection shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer.
- (4) Until the objection opportunity set forth in this subsection has passed without any objection, all parties to the proposed transfer shall follow Regulation 8.050.
- (5) The public shall be notified of proposed transfers subject to objection by the board chairman through an informational item placed on the next regular board and commission agendas subsequent to the expiration of the chairman's objection period. Such notice shall include the details of the transfer and whether or not the chairman objected to the proposed transfer.
- (c) Notwithstanding any other provisions of this subsection, if the board chairman requires the member to apply for licensure pursuant to sub-section 4 of this section, the member shall also apply for approval of any transfers of interest to the member which were previously exempted from pre-approval by this subsection.]
- [8]7. In enacting this regulation section, the commission finds that waiver of NRS 463.585 [and NRS 463.573] pursuant to NRS 463.489 [and NRS 463.573] is appropriate to the extent required by this section. In making [these] this waiver[s], the commission finds such waiver[s are] is consistent with the state policy set forth in NRS 463.0129[.] and NRS 463.489[, and NRS 463.573] because such waiver[s are] is for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waiver[s] does not diminish the board's and commission's roles in strictly regulating gaming and effectively controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the board forward for licensure, registration with the commission, or findings of suitability.
- [9]8. Upon the chairman requiring a member who is required to be registered by this section to apply for licensure, the member does not have any right to the

granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

15B.190 Licensing of managers and members of limited-liability company holding companies.

- 1. Except as otherwise provided in this section, each manager of a limited-liability company holding company must be licensed. Each member of a limited-liability company holding company must be licensed if the member owns more than 5 percent of any licensee owned by the limited-liability company holding company, except to the extent delayed licensing is approved by the commission. For the purposes of this section, "own" means the possession of a record or beneficial interest in any business organization.
- 2. All members which own 5 percent or less of any licensee owned by the limited-liability company holding company must register in that capacity with the board and affirmatively state in writing that they submit to the board's jurisdiction. Such registration must be made on forms prescribed by the chairman. A member who is required to be registered by this section shall apply for registration [within 30 days after] before the member obtains an ownership interest in the limited-liability company holding company.
- 3. A manager of a limited-liability company holding company is not required to be licensed and must register in that capacity with the board if the limited-liability company holding company is not, directly or indirectly, a general partner or manager of any licensee and does not control any licensee. A manager who is required to be registered by this section shall apply for registration within 30 days after the manager assumes office.
- <u>4.</u> If the commission finds a member <u>or manager</u> unsuitable, denies an application of the member <u>or manager</u>, or revokes an approval of the member <u>or manager</u>, the member, <u>manager</u>, and the limited-liability company holding company shall comply with NRS 463.585 (3) and (4) <u>and NRS 463.595(2)</u>.

[4]5. An application for [R]registration with the board shall:

- (a) No Change.
- (b) No Change.
- (c) No Change.
- (d) No Change.
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. <u>The chairman, in his sole and absolute</u> <u>discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;</u>
 - (f) No Change.
 - (g) No Change.
- [5]6. The chairman may require a member <u>or manager</u> who is required to be registered by this section to apply for licensure at any time in the chairman's discretion by sending notice through the United States Postal Service to the

registrant at the address on the registrant's registration on file with the board and to the limited-liability company holding company at the address on file with the commission. [If a member required to be registered by this section has not registered and the chairman desires to call the member forward for licensing, the notice shall be sent to the limited-liability company holding company at the address on file with the commission.] A member or manager shall apply for licensure as required by the chairman within 40 days of the member or manager's receipt of notice. The notice shall be deemed to have been received by the member or manager 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.

[6. If a member is required to be registered pursuant to this section and the member fails to register, the chairman shall require the member to apply for licensure pursuant to this section. If a member does not apply for licensure as required by this section, the board and commission shall place the matter on their next available agendas for consideration of whether the member should be licensed.]

- 7. Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration of 120 days after the board receives the completed application for registration with the board.

 (a) At the meeting in which the board considers the application, it shall register the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.
- (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- [7]8. If a member <u>or manager</u> of a limited-liability company holding company is also a holding company and is required to register with the board under this section, the member <u>or manager</u> is not required to register with the commission pursuant to NRS 463.585 unless the chairman requires the member <u>or manager</u> to apply for licensure.
- [8. Notwithstanding NRS 463.5733 and the regulations governing issuance and transfers of interest, an issuance or transfer of interest to a member required to register with the board under this section does not require pre-approval from the commission, as specified by this subsection, for the issuance or transfer of interest.
- (a) For transfers of interest from a member who owns more than a five percent interest prior to the proposed transfer to a member required to register with the board under this section and for issuance or transfer of interest by a limited-liability corporation holding company to a member required to register with the board under this section:

- (1) Prior to such issuance or transfer, the issuer or transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer.
- (2) Upon receipt of such report, the proposed issuance or transfer shall be placed on the next available board and commission agendas for the purposes of notifying the public of such proposed issuances and transfers and to give each board and commission member the opportunity to object to the proposed issuance or transfer taking place without pre-approval from the commission.
- (3) If any board member objects to the proposed issuance or transfer during the board meeting for which the issuance or transfer was placed on the agenda or any commission member objects to the proposed issuance or transfer during the commission meeting for which the issuance or transfer was placed on the agenda for any cause deemed reasonable by the board or commission member, the proposed issuance or transfer shall not take place unless the commission approves such proposed issuance or transfer prior to the proposed issuance or transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing issuances and transfers of interest.
- (4) Until the objection opportunities set forth in this subsection have passed without any objections, all parties to the proposed issuance or transfer shall follow Regulation 8.050.
- (5) If no objection is made by a board or commission member as set out in this subsection after a proposed issuance or transfer is placed on the board and commission agendas, the proposed issuance or transfer of interest to a member required to register with the board under this section may occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda. If the proposed issuance or transfer does not occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda, the issuance or transfer shall not occur without again following the provisions of this subsection after the expiration of the six months. The issuance or transfer must be made as agendaed. All board and commission members must have the chance to object, as set out above, to any changes to the proposed issuance or transfer before the issuance or transfer may take place.
- (b) For transfers of interest from a member who owns five percent or less interest prior to the proposed transfer to a member required to register with the board under this section:
- (1) Prior to such transfer, the transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer and valid electronic mail addresses for both the transferor and transferoe.
- (2) Upon receipt of such report, the board chairman may object, for any reason the chairman deems reasonable, to such transfer occurring without pre-approval from the commission.

- (I) If the chairman does not object to the transfer within 60 days of the chairman's receipt of such report, the transfer may occur without pre-approval from the commission.
- (II) The chairman may extend the objection period if the chairman, in his sole discretion, finds such extension is necessary. Notice of such extension shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer prior to the expiration of the original 60 day objection period.
- (III) The chairman may shorten the objection period by indicating he has no objection to the transfer in writing prior to the expiration of the 60 day objection period.
- (IV) The transfer must be made as described in the report. If any changes are made to the proposed transfer or the proposed transfer does not occur within six months of the expiration of the objection period, the board chairman must have a new opportunity to object, as set out above, prior to the proposed transfer occurring.
- (3) If the board chairman objects within 60 days, or longer period as extended by the chairman, of the chairman's receipt of such report, the proposed transfer shall not take place unless the commission approves such proposed transfer prior to the proposed transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing transfers of interest. Notice of such objection shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer.
- (4) Until the objection opportunity set forth in this subsection has passed without any objection, all parties to the proposed transfer shall follow Regulation 8.050.
- (5) The public shall be notified of proposed transfers subject to objection by the board chairman through an informational item placed on the next regular board and commission agendas subsequent to the expiration of the chairman's objection period. Such notice shall include the details of the transfer and whether or not the chairman objected to the proposed transfer.
- (c) Notwithstanding any other provisions of this subsection, if the board chairman requires the member to apply for licensure pursuant to sub-section 5 of this section, the member shall also apply for approval of any transfers of interest to the member which were previously exempted from pre-approval by this subsection.
- 9. In enacting this regulation section, the commission finds that waiver of NRS 463.585 and [NRS 463.5733] NRS 463.595 pursuant to NRS 463.489 [and NRS 463.573] is appropriate to the extent required by this section. In making these waivers, the commission finds such waivers are consistent with the state policy set forth in NRS 463.0129[.] and NRS 463.489[, and NRS 463.573] because such waivers are for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waivers do not diminish the board's and commission's roles in strictly regulating gaming and effectively

controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the board forward for licensure, registration with the commission, or findings of suitability.

10. Upon the chairman requiring a member <u>or manager</u> who is required to be registered by this section to apply for licensure, the member <u>or manager</u> does not have any right to the granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

PROPOSED AMENDMENTS TO REGULATIONS 15A.065 AND 15A.190

PURPOSE: To update the regulation to reflect recent statutory changes requiring certain limited partners to register with the Gaming Control Board prior to obtaining an ownership interest; to allow certain general partners of limited partnership holding companies to register with the Gaming Control Board instead of being licensed; to remove the waiver of the statutory requirement that all transfers of interest must be approved by the commission; and to take such additional action as may be necessary and proper to effectuate these stated purposes.

REGULATION 15A LIMITED PARTNERSHIP LICENSEES

(Draft Date: August 1, 2013)

New

[Deleted]

15A.065 Registration of certain limited partners of limited partnerships.

- 1. All limited partners with a 5 percent or less ownership interest in a limited partnership licensee must register in that capacity with the board and affirmatively state in writing that they submit to the board's jurisdiction. Such registration must be made on forms prescribed by the chairman. A limited partner who is required to be registered by this section shall apply for registration [within 30 days after] <u>before</u> the limited partner obtains an ownership interest of 5 percent or less in a limited partnership licensee.
 - 2. No Change.
 - 3. An application for R registration with the board shall:
 - (a) No Change.
 - (b) No Change.
 - (c) No Change.
 - (d) No Change.
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. <u>The chairman, in his sole and absolute</u> <u>discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;</u>
 - (f) No Change.
 - (g) No Change.
- 4. The chairman may require a limited partner who is required to be registered by this section to apply for licensure at any time in the chairman's discretion by sending notice through the United States Postal Service to the registrant at the address on the registrant's registration on file with the board and to the limited partnership at the address on file with the commission. [If a limited partner required to be registered by this section has not registered and the chairman desires to call the limited partner forward for licensing, the notice shall be sent to the limited partnership at the address on file with the commission.] A limited

- partner shall apply for licensure as required by the chairman within 40 days of the limited partner's receipt of notice. The notice shall be deemed to have been received by the limited partner 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.
- 5. [If a limited partner is required to be registered pursuant to this section and the limited partner fails to register, the chairman shall require the limited partner to apply for licensure pursuant to this section. If a limited partner does not apply for licensure as required by this section, the board and commission shall place the matter on their next available agendas for consideration of whether the limited partner should be licensed.] Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration of 120 days after the board receives the completed application for registration with the board.
- (a) At the meeting in which the board considers the application, it shall register the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.
- (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- 6. If a limited partner of a limited partnership licensee is a holding company and is required to register with the board under this section, the limited partner is not required to register with the commission pursuant to NRS 463.585 unless the chairman requires the limited partner to apply for licensure.
- [7. Notwithstanding NRS 463.567 and the regulations governing issuance and transfers of interest, an issuance or transfer of interest to a limited partner required to register with the board under this section does not require preapproval from the commission, as specified by this subsection, for the issuance or transfer of interest.
- (a) For transfers of interest from a limited partner] who owns more than a five percent interest prior to the proposed transfer to a limited partner] required to register with the board under this section and for issuance or transfer of interest by a limited partnership to a limited partner required to register with the board under this section:
- (1) Prior to such issuance or transfer, the issuer or transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer.
- (2) Upon receipt of such report, the proposed issuance or transfer shall be placed on the next available board and commission agendas for the purposes of notifying the public of such proposed issuances and transfers and to give each

board and commission member the opportunity to object to the proposed issuance or transfer taking place without pre-approval from the commission.

- (3) If any board member objects to the proposed issuance or transfer during the board meeting for which the issuance or transfer was placed on the agenda or any commission member objects to the proposed issuance or transfer during the commission meeting for which the issuance or transfer was placed on the agenda for any cause deemed reasonable by the board or commission member, the proposed issuance or transfer shall not take place unless the commission approves such proposed issuance or transfer prior to the proposed issuance or transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing issuances and transfers of interest.
- (4) Until the objection opportunities set forth in this subsection have passed without any objections, all parties to the proposed issuance or transfer shall follow Regulation 8.050.
- (5) If no objection is made by a board or commission member as set out in this subsection after a proposed issuance or transfer is placed on the board and commission agendas, the proposed issuance or transfer of interest to a limited partner required to register with the board under this section may occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda. If the proposed issuance or transfer does not occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda, the issuance or transfer shall not occur without again following the provisions of this subsection after the expiration of the six months. The issuance or transfer must be made as agendaed. All board and commission members must have the chance to object, as set out above, to any changes to the proposed issuance or transfer before the issuance or transfer may take place.
- (b) For transfers of interest from a limited partner who owns five percent or less interest prior to the proposed transfer to a limited partner required to register with the board under this section:
- (1) Prior to such transfer, the transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer and valid electronic mail addresses for both the transferor and transferoe.
- (2) Upon receipt of such report, the board chairman may object, for any reason the chairman deems reasonable, to such transfer occurring without pre-approval from the commission.
- (I) If the chairman does not object to the transfer within 60 days of the chairman's receipt of such report, the transfer may occur without pre-approval from the commission.
- (II) The chairman may extend the objection period if the chairman, in his sole discretion, finds such extension is necessary. Notice of such extension shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer prior to the expiration of the original 60 day objection period.

- (III) The chairman may shorten the objection period by indicating he has no objection to the transfer in writing prior to the expiration of the 60 day objection period.
- (IV) The transfer must be made as described in the report. If any changes are made to the proposed transfer or the proposed transfer does not occur within six months of the expiration of the objection period, the board chairman must have a new opportunity to object, as set out above, prior to the proposed transfer occurring.
- (3) If the board chairman objects within 60 days, or longer period as extended by the chairman, of the chairman's receipt of such report, the proposed transfer shall not take place unless the commission approves such proposed transfer prior to the proposed transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.567 and the regulations governing transfers of interest. Notice of such objection shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer.
- (4) Until the objection opportunity set forth in this subsection has passed without any objection, all parties to the proposed transfer shall follow Regulation 8.050.
- (5) The public shall be notified of proposed transfers subject to objection by the board chairman through an informational item placed on the next regular board and commission agendas subsequent to the expiration of the chairman's objection period. Such notice shall include the details of the transfer and whether or not the chairman objected to the proposed transfer.
- (c) Notwithstanding any other provisions of this subsection, if the board chairman requires the limited partner to apply for licensure pursuant to subsection 4 of this section, the limited partner shall also apply for approval of any transfers of interest to the limited partner which were previously exempted from pre-approval by this sub-section.
- §]7. In enacting this regulation section, the commission finds that waiver of NRS 463.585 [and NRS 463.567] pursuant to NRS 463.489 [and NRS 463.563] is appropriate to the extent required by this section. In making [these] this waiver[s], the commission finds such waiver[s are] is consistent with the state policy set forth in NRS 463.0129[,] and NRS 463.489[, and NRS 463.563] because such waiver[s are] is for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waiver[s] does not diminish the board's and commission's roles in strictly regulating gaming and effectively controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the board forward for licensure, registration with the commission, or findings of suitability.
- [9]8. Upon the chairman requiring a limited partner who is required to be registered by this section to apply for licensure, the limited partner does not have

any right to the granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

15A.190 Licensing of general partners and limited partners of limited partnership holding companies.

- 1. Except as otherwise provided in this section, each general partner of a limited partnership holding company must be licensed. Each limited partner of a limited partnership holding company must be licensed if the limited partner owns more than 5 percent of any licensee owned by the limited partnership holding company, except to the extent delayed licensing is approved by the commission. For the purposes of this section, "own" means the possession of a record or beneficial interest in any business organization.
- 2. All limited partners of a limited partnership holding company which own 5 percent or less of any licensee owned by the limited partnership holding company must register in that capacity with the board and affirmatively state in writing that they submit to the board's jurisdiction. Such registration must be made on forms prescribed by the chairman. A limited partner who is required to be registered by this section shall apply for registration [within 30 days after] before the limited partner obtains an ownership interest in the limited partnership holding company.
- 3. A general partner of a limited partnership holding company is not required to be licensed and must register in that capacity with the board if both of the following apply:
- (a) The general partner owns 5 percent or less of each licensee owned by the limited partnership holding company and
- (b) The limited partnership holding company is not, directly or indirectly, a general partner or manager of any licensee and does not control any licensee.

 → A general partner who is required to be registered by this section shall apply for registration before the general partner obtains an ownership interest in the limited partnership holding company.
- <u>4.</u> If the commission finds a limited partner <u>or general partner</u> unsuitable, denies an application of the limited partner <u>or general partner</u>, or revokes an approval of the limited partner <u>or general partner</u>, the limited partner, <u>general partner</u>, and the limited partnership holding company shall comply with NRS 463.585 (3) and (4) <u>and NRS 463.595(2)</u>.
 - [4]5. An application for [R] registration with the board shall:
 - (a) No Change.
 - (b) No Change.
 - (c) No Change.
 - (d) No Change.
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. *The chairman, in his sole and absolute*

discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;

- (f) No Change.
- (g) No Change.
- [5]6. The chairman may require a limited partner <u>or general partner</u> who is required to be registered by this section to apply for licensure at any time in the chairman's discretion by sending notice through the United States Postal Service to the registrant at the address on the registrant's registration on file with the board and to the limited partnership holding company at the address on file with the commission. [If a limited partner required to be registered by this section has not registered and the chairman desires to call the limited partner forward for licensing, the notice shall be sent to the limited partnership holding company at the address on file with the commission.] A limited partner <u>or general partner</u> shall apply for licensure as required by the chairman within 40 days of the limited partner <u>or general partner</u>'s receipt of notice. The notice shall be deemed to have been received by the limited partner <u>or general partner</u> 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.
- [6. If a limited partner is required to be registered pursuant to this section and the limited partner fails to register, the chairman shall require the limited partner to apply for licensure pursuant to this section. If a limited partner does not apply for licensure as required by this section, the board and commission shall place the matter on their next available agendas for consideration of whether the limited partner should be licensed.]
- 7. Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration of 120 days after the board receives the completed application for registration with the board.
- (a) At the meeting in which the board considers the application, it shall register the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.
- (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- [7]8. If a limited partner <u>or general partner</u> of a limited partnership holding company is also a holding company and is required to register with the board under this section, the limited partner <u>or general partner</u> is not required to register with the commission pursuant to NRS 463.585 unless the chairman requires the limited partner <u>or general partner</u> to apply for licensure.
- [8. Notwithstanding NRS 463.567 and the regulations governing issuance and transfers of interest, an issuance or transfer of interest to a limited partner required to register with the board under this section does not require pre-

- approval from the commission, as specified by this subsection, for the issuance or transfer of interest.
- (a) For transfers of interest from a limited partner] who owns more than a five percent interest prior to the proposed transfer to a limited partner] required to register with the board under this section and for issuance or transfer of interest by a limited partnership holding company to a limited partner required to register with the board under this section:
- (1) Prior to such issuance or transfer, the issuer or transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer.
- (2) Upon receipt of such report, the proposed issuance or transfer shall be placed on the next available board and commission agendas for the purposes of notifying the public of such proposed issuances and transfers and to give each board and commission member the opportunity to object to the proposed issuance or transfer taking place without pre-approval from the commission.
- (3) If any board member objects to the proposed issuance or transfer during the board meeting for which the issuance or transfer was placed on the agenda or any commission member objects to the proposed issuance or transfer during the commission meeting for which the issuance or transfer was placed on the agenda for any cause deemed reasonable by the board or commission member, the proposed issuance or transfer shall not take place unless the commission approves such proposed issuance or transfer prior to the proposed issuance or transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing issuances and transfers of interest.
- (4) Until the objection opportunities set forth in this subsection have passed without any objections, all parties to the proposed issuance or transfer shall follow Regulation 8.050.
- (5) If no objection is made by a board or commission member as set out in this subsection after a proposed issuance or transfer is placed on the board and commission agendas, the proposed issuance or transfer of interest to a limited partner required to register with the board under this section may occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda. If the proposed issuance or transfer does not occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda, the issuance or transfer shall not occur without again following the provisions of this subsection after the expiration of the six months. The issuance or transfer must be made as agendaed. All board and commission members must have the chance to object, as set out above, to any changes to the proposed issuance or transfer before the issuance or transfer may take place.
- (b) For transfers of interest from a limited partner who owns five percent or less interest prior to the proposed transfer to a limited partner required to register with the board under this section:

- (1) Prior to such transfer, the transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer and valid electronic mail addresses for both the transferor and transferee.
- (2) Upon receipt of such report, the board chairman may object, for any reason the chairman deems reasonable, to such transfer occurring without pre-approval from the commission.
- (I) If the chairman does not object to the transfer within 60 days of the chairman's receipt of such report, the transfer may occur without pre-approval from the commission.
- (II) The chairman may extend the objection period if the chairman, in his sole discretion, finds such extension is necessary. Notice of such extension shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer prior to the expiration of the original 60 day objection period.
- (III) The chairman may shorten the objection period by indicating he has no objection to the transfer in writing prior to the expiration of the 60 day objection period.
- (IV) The transfer must be made as described in the report. If any changes are made to the proposed transfer or the proposed transfer does not occur within six months of the expiration of the objection period, the board chairman must have a new opportunity to object, as set out above, prior to the proposed transfer occurring.
- (3) If the board chairman objects within 60 days, or longer period as extended by the chairman, of the chairman's receipt of such report, the proposed transfer shall not take place unless the commission approves such proposed transfer prior to the proposed transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.567 and the regulations governing transfers of interest. Notice of such objection shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer.
- (4) Until the objection opportunity set forth in this subsection has passed without any objection, all parties to the proposed transfer shall follow Regulation 8.050.
- (5) The public shall be notified of proposed transfers subject to objection by the board chairman through an informational item placed on the next regular board and commission agendas subsequent to the expiration of the chairman's objection period. Such notice shall include the details of the transfer and whether or not the chairman objected to the proposed transfer.
- (c) Notwithstanding any other provisions of this subsection, if the board chairman requires the limited partner to apply for licensure pursuant to subsection 5 of this section, the limited partner shall also apply for approval of any transfers of interest to the limited partner which were previously exempted from pre-approval by this sub-section.]
- 9. In enacting this regulation section, the commission finds that waiver of NRS 463.585 and [NRS 463.567] NRS 463.595 pursuant to NRS 463.489 [and NRS 463.563] is appropriate to the extent required by this section. In making these

waivers, the commission finds such waivers are consistent with the state policy set forth in NRS 463.0129[,] and NRS 463.489[, and NRS 463.563] because such waivers are for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waivers do not diminish the board's and commission's roles in strictly regulating gaming and effectively controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the board forward for licensure, registration with the commission, or findings of suitability.

10. Upon the chairman requiring a limited partner <u>or general partner</u> who is required to be registered by this section to apply for licensure, the limited partner <u>or general partner</u> does not have any right to the granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

PROPOSED AMENDMENTS TO REGULATIONS 15.530-1, 15.585.7-4, AND 15.585.7-5

PURPOSE: To mirror the recent statutory changes requiring limited partners of limited partnerships and managers of limited liability companies to register prior to obtaining an ownership interest in a licensee; to allow certain officers and directors of holding companies to register with the Gaming Control Board instead of being found suitable or licensed; to remove the waiver of the statutory requirement that all transfers of interest must be approved by the commission; and to take such additional action as may be necessary and proper to effectuate these stated purposes.

REGULATION 15 CORPORATE LICENSEES

(Draft Date: August 1, 2013)

New [Deleted]

15.530-1 Licensing of stockholders of corporate licensee.

- 1. No Change.
- 2. No Change.
- 3. All stockholders owning or holding 5 percent or less of the equity and voting securities of a corporate licensee, other than a publicly traded corporation, must register in that capacity with the board and affirmatively state in writing that they submit to the board's jurisdiction. Such registration must be made on forms prescribed by the board chairman. A stockholder who is required to be registered by this section shall apply for registration [within 30 days after] before the stockholder obtains an ownership interest of 5 percent or less in a corporate licensee.
 - 4. No Change.
 - 5. An application for R registration with the board shall:
 - (a) No Change.
 - (b) No Change.
 - (c) No Change.
 - (d) No Change.
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. <u>The chairman, in his sole and absolute</u> <u>discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;</u>
 - (f) No Change.
 - (g) No Change.
- 6. The board chairman may require a stockholder who is required to be registered by this section to apply for licensure at any time in the chairman's discretion by sending notice through the United States Postal Service to the registrant at the address on the registrant's registration on file with the board and

to the corporate licensee at the address on file with the commission. [If a stockholder required to be registered by this section has not registered and the board chairman desires to call the stockholder forward for licensing, the notice shall be sent to the corporate licensee at the address on file with the commission.] A stockholder shall apply for licensure as required by the board chairman within 40 days of the stockholder's receipt of notice. The notice shall be deemed to have been received by the stockholder 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.

- 7. [If a stockholder is required to be registered pursuant to this section and the stockholder fails to register, the chairman shall require the stockholder to apply for licensure pursuant to this section. If a stockholder does not apply for licensure as required by this section, the board and commission shall place the matter on their next available agendas for consideration of whether the stockholder should be licensed.] Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration of 120 days after the board receives the completed application for registration with the board.
- (a) At the meeting in which the board considers the application, it shall register the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.

 (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- 8. If a stockholder of a corporate licensee is a holding company and is required to register with the board under this section, the stockholder is not required to register with the commission pursuant to NRS 463.585 unless the chairman requires the stockholder to apply for licensure.
- 9. [Notwithstanding NRS 463.510 and the regulations governing issuance and transfers of interest, an issuance or transfer of interest to a stockholder required to register with the board under this section does not require pre-approval from the commission, as specified by this subsection, for the issuance or transfer of interest.
- (a) For transfers of interest from a stockholder who owns more than a five percent interest prior to the proposed transfer to a stockholder required to register with the board under this section and for issuance or transfer of interest by a corporate licensee to a stockholder required to register with the board under this section:
- (1) Prior to such issuance or transfer, the issuer or transferor shall report the terms of the proposed transfer to the board on forms designated by the board

- chairman. Such report shall include copies of all documents relevant to the proposed transfer.
- (2) Upon receipt of such report, the proposed issuance or transfer shall be placed on the next available board and commission agendas for the purposes of notifying the public of such proposed issuances and transfers and to give each board and commission member the opportunity to object to the proposed issuance or transfer taking place without pre-approval from the commission.
- (3) If any board member objects to the proposed issuance or transfer during the board meeting for which the issuance or transfer was placed on the agenda or any commission member objects to the proposed issuance or transfer during the commission meeting for which the issuance or transfer was placed on the agenda for any cause deemed reasonable by the board or commission member, the proposed issuance or transfer shall not take place unless the commission approves such proposed issuance or transfer prior to the proposed issuance or transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing issuances and transfers of interest.
- (4) Until the objection opportunities set forth in this subsection have passed without any objections, all parties to the proposed issuance or transfer shall follow Regulation 8.050.
- (5) If no objection is made by a board or commission member as set out in this subsection after a proposed issuance or transfer is placed on the board and commission agendas, the proposed issuance or transfer of interest to a stockholder required to register with the board under this section may occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda. If the proposed issuance or transfer does not occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda, the issuance or transfer shall not occur without again following the provisions of this subsection after the expiration of the six months. The issuance or transfer must be made as agendaed. All board and commission members must have the chance to object, as set out above, to any changes to the proposed issuance or transfer before the issuance or transfer may take place.
- (b) For transfers of interest from a stockholder who owns five percent or less interest prior to the proposed transfer to a stockholder required to register with the board under this section:
- (1) Prior to such transfer, the transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer and valid electronic mail addresses for both the transferor and transferoe.
- (2) Upon receipt of such report, the board chairman may object, for any reason the chairman deems reasonable, to such transfer occurring without pre-approval from the commission.
- (I) If the chairman does not object to the transfer within 60 days of the chairman's receipt of such report, the transfer may occur without pre-approval from the commission.

- (II) The chairman may extend the objection period if the chairman, in his sole discretion, finds such extension is necessary. Notice of such extension shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer prior to the expiration of the original 60 day objection period.
- (III) The chairman may shorten the objection period by indicating he has no objection to the transfer in writing prior to the expiration of the 60 day objection period.
- (IV) The transfer must be made as described in the report. If any changes are made to the proposed transfer or the proposed transfer does not occur within six months of the expiration of the objection period, the board chairman must have a new opportunity to object, as set out above, prior to the proposed transfer occurring.
- (3) If the board chairman objects within 60 days, or longer period as extended by the chairman, of the chairman's receipt of such report, the proposed transfer shall not take place unless the commission approves such proposed transfer prior to the proposed transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.510 and the regulations governing transfers of interest. Notice of such objection shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer.
- (4) Until the objection opportunity set forth in this subsection has passed without any objection, all parties to the proposed transfer shall follow Regulation 8.050.
- (5) The public shall be notified of proposed transfers subject to objection by the board chairman through an informational item placed on the next regular board and commission agendas subsequent to the expiration of the chairman's objection period. Such notice shall include the details of the transfer and whether or not the chairman objected to the proposed transfer.
- (c) Notwithstanding any other provisions of this subsection, if the board chairman requires the stockholder to apply for licensure pursuant to sub-section 6 of this section, the stockholder shall also apply for approval of any transfers of interest to the stockholder which were previously exempted from pre-approval by this sub-section.
- 10.] In enacting this regulation section, the commission finds that waiver of NRS 463.585[, NRS 463.540, and NRS 463.510] pursuant to NRS 463.489 is appropriate to the extent required by this section. In making [these] this waiver[s], the commission finds such waiver[s are] is consistent with the state policy set forth in NRS 463.0129 and NRS 463.489 because such waiver[s are] is for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waiver[s] does not diminish the board's and commission's roles in strictly regulating gaming and effectively controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the

board forward for licensure, registration with the commission, or findings of suitability.

[11]10. Upon the board chairman requiring a stockholder who is required to be registered by this section to apply for licensure, the stockholder does not have any right to the granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

15.585.7-4 Stockholders of holding companies.

- 1. No Change.
- 2. All stockholders of a holding company which own 5 percent or less of any licensee owned by the holding company must register in that capacity with the board and affirmatively state in writing that they submit to the board's jurisdiction. Such registration must be made on forms prescribed by the board chairman. A stockholder who is required to be registered by this section shall apply for registration [within 30 days after] before the stockholder obtains an ownership interest in the holding company.
 - 3. No Change.
 - 4. An application for R registration with the board shall:
 - (a) No Change.
 - (b) No Change.
 - (c) No Change.
 - (d) No Change.
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. <u>The chairman, in his sole and absolute</u> <u>discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;</u>
 - (f) No Change.
 - (g) No Change.
- 5. The board chairman may require a stockholder who is required to be registered by this section to apply for a finding of suitability at any time in the chairman's discretion by sending notice through the United States Postal Service to the registrant at the address on the registrant's registration on file with the board and to the holding company at the address on file with the commission. [If a stockholder required to be registered by this section has not registered and the board chairman desires to call the stockholder forward for a finding of suitability, the notice shall be sent to the holding company at the address on file with the commission.] A stockholder shall apply for a finding of suitability as required by the board chairman within 40 days of the [individual] stockholder's receipt of notice. The notice shall be deemed to have been received by the [individual] stockholder 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.
- 6. [If a stockholder is required to be registered pursuant to this section and the stockholder fails to register, the chairman shall require the stockholder to apply

for a finding of suitability pursuant to this section. If a stockholder does not apply for a finding of suitability as required by this section, the board and commission shall place the matter on their next available agendas for consideration of whether the stockholder should be found suitable.] Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration of 120 days after the board receives the completed application for registration with the board.

- (a) At the meeting in which the board considers the application, it shall register the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.
- (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- 7. If a stockholder of a holding company is also a holding company and is required to register with the board under this section, the stockholder is not required to register with the commission pursuant to NRS 463.585 unless the chairman requires the stockholder to apply for a finding of suitability
- 8. [Notwithstanding NRS 463.510 and the regulations governing issuance and transfers of interest, an issuance or transfer of interest to a stockholder required to register with the board under this section does not require pre-approval from the commission, as specified by this subsection, for the issuance or transfer of interest.
- (a) For transfers of interest from a stockholder who owns more than a five percent interest prior to the proposed transfer to a stockholder required to register with the board under this section and for issuance or transfer of interest by a holding company to a stockholder required to register with the board under this section:
- (1) Prior to such issuance or transfer, the issuer or transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer.
- (2) Upon receipt of such report, the proposed issuance or transfer shall be placed on the next available board and commission agendas for the purposes of notifying the public of such proposed issuances and transfers and to give each board and commission member the opportunity to object to the proposed issuance or transfer taking place without pre-approval from the commission.
- (3) If any board member objects to the proposed issuance or transfer during the board meeting for which the issuance or transfer was placed on the agenda or any commission member objects to the proposed issuance or transfer during the commission meeting for which the issuance or transfer was placed on the agenda for any cause deemed reasonable by the board or commission member,

- the proposed issuance or transfer shall not take place unless the commission approves such proposed issuance or transfer prior to the proposed issuance or transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.5733 and the regulations governing issuances and transfers of interest.
- (4) Until the objection opportunities set forth in this subsection have passed without any objections, all parties to the proposed issuance or transfer shall follow Regulation 8.050.
- (5) If no objection is made by a board or commission member as set out in this subsection after a proposed issuance or transfer is placed on the board and commission agendas, the proposed issuance or transfer of interest to a stockholder required to register with the board under this section may occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda. If the proposed issuance or transfer does not occur within six months of the commission meeting for which the proposed issuance or transfer was placed on the agenda, the issuance or transfer shall not occur without again following the provisions of this subsection after the expiration of the six months. The issuance or transfer must be made as agendaed. All board and commission members must have the chance to object, as set out above, to any changes to the proposed issuance or transfer before the issuance or transfer may take place.
- (b) For transfers of interest from a stockholder who owns five percent or less interest prior to the proposed transfer to a stockholder required to register with the board under this section:
- (1) Prior to such transfer, the transferor shall report the terms of the proposed transfer to the board on forms designated by the board chairman. Such report shall include copies of all documents relevant to the proposed transfer and valid electronic mail addresses for both the transferor and transferee.
- (2) Upon receipt of such report, the board chairman may object, for any reason the chairman deems reasonable, to such transfer occurring without pre-approval from the commission.
- (I) If the chairman does not object to the transfer within 60 days of the chairman's receipt of such report, the transfer may occur without pre-approval from the commission.
- (II) The chairman may extend the objection period if the chairman, in his sole discretion, finds such extension is necessary. Notice of such extension shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer prior to the expiration of the original 60 day objection period.
- (III) The chairman may shorten the objection period by indicating he has no objection to the transfer in writing prior to the expiration of the 60 day objection period.
- (IV) The transfer must be made as described in the report. If any changes are made to the proposed transfer or the proposed transfer does not occur within six months of the expiration of the objection period, the board chairman must have a new opportunity to object, as set out above, prior to the proposed transfer occurring.

- (3) If the board chairman objects within 60 days, or longer period as extended by the chairman, of the chairman's receipt of such report, the proposed transfer shall not take place unless the commission approves such proposed transfer prior to the proposed transfer occurring and upon application to and recommendation by the board pursuant to NRS 463.510 and the regulations governing transfers of interest. Notice of such objection shall be sent to the electronic mail addresses provided in the report concerning the proposed transfer.
- (4) Until the objection opportunity set forth in this subsection has passed without any objection, all parties to the proposed transfer shall follow Regulation 8.050.
- (5) The public shall be notified of proposed transfers subject to objection by the board chairman through an informational item placed on the next regular board and commission agendas subsequent to the expiration of the chairman's objection period. Such notice shall include the details of the transfer and whether or not the chairman objected to the proposed transfer.
- (c) Notwithstanding any other provisions of this subsection, if the board chairman requires the stockholder to apply for licensure pursuant to sub-section 5 of this section, the stockholder shall also apply for approval of any transfers of interest to the stockholder which were previously exempted from pre-approval by this sub-section.
- 9.] In enacting this regulation section, the commission finds that waiver of NRS 463.585[,] and NRS 463.595 [NRS 463.540, and NRS 463.510] pursuant to NRS 463.489 is appropriate to the extent required by this section. In making these waivers, the commission finds such waivers are consistent with the state policy set forth in NRS 463.0129 and NRS 463.489 because such waivers are for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waivers do not diminish the board's and commission's roles in strictly regulating gaming and effectively controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the board forward for licensure, registration with the commission, or findings of suitability.
- [10]9. Upon the board chairman requiring a stockholder who is required to be registered by this section to apply for licensure, the stockholder does not have any right to the granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

15.585.7-5 Officers and directors of holding companies.

1. [A] Except as otherwise specified in this section, any person who has a relationship to a holding company of a type described in Regulations 16.410

- [and] or 16.415 with respect to publicly traded corporations shall file an application for finding of suitability and may be required to be licensed.
 - 2. An officer or director of a holding company
- (a) who would otherwise be required to be found suitable pursuant to subsection 1;
- (b) who does not serve on any committee to which is delegated the authority of the board of directors to act in any matter involving the activities of a corporate gaming licensee; and
- (c) who does not have a relationship to a holding company of a type described in Regulations 16.410(3)(a) or 16.415(3)(c) with respect to publicly traded corporations
- →is not required to be found suitable or licensed and must register in that capacity with the board if the holding company is not, directly or indirectly, a general partner or manager of any licensee and does not control any licensee. A person who is required to be registered by this section shall apply for registration within 30 days after the person assumes office.
- 3. If the commission finds a person who has a relationship to a holding company of a type described in Regulations 16.410 and 16.415 with respect to publicly traded corporations unsuitable, denies an application of the person, or revokes an approval of the person, the person and the holding company shall comply with NRS 463.595(2).
 - 4. An application for registration with the board shall:
- (a) Include a completed application for registration form as prescribed by the board chairman:
- (b) Include fully executed waivers and authorizations as determined necessary by the board chairman to investigate the registrant;
- (c) Include an affirmative statement that the registrant submits to the jurisdiction of the board;
- (d) Include an affirmative statement that the registrant has no intent to exercise control over the licensee;
- (e) Include the fingerprints of the registrant for purposes of investigating the registrant's criminal history. Such fingerprints shall be provided in a form and manner acceptable to the board. The chairman, in his sole and absolute discretion, may waive this requirement upon a written request which specifically sets out the reasons for the request for waiver;
- (f) Be accompanied by a fee to cover registration investigation costs as follows:
 (1) For registrations related to 2 or fewer restricted licenses, an investigative fee in the amount of \$550.00 and
 - (2) For all other registrations, an investigative fee in the amount of \$2,500.00.

 → This fee does not include the application fee or investigation costs should the
- chairman require the registrant to apply for licensure; and
 - (g) Include such other information as the chairman may require.
- 5. The board chairman may require a person who is required to be registered by this section to apply for a finding of suitability or licensure at any time in the chairman's discretion by sending notice through the United States Postal Service

to the registrant at the address on the registrant's registration on file with the board and to the holding company at the address on file with the commission. Such person shall apply for a finding of suitability or licensure as required by the board chairman within 40 days of the individual's receipt of notice. The notice shall be deemed to have been received by such person 5 days after such notice is deposited with the United States Postal Service with the postage thereon prepaid.

- 6. Upon receipt of a completed application for registration with the board, the application shall be placed on an agenda for consideration by the board not later than the first regular monthly board agenda following the expiration of 120 days after the board receives the completed application for registration with the board.

 (a) At the meeting in which the board considers the application, it shall register the person with the board, or refer
- the person with the board, decline to register the person with the board, or refer the application back to staff. At the meeting in which the board considers the application, it may also recommend the chairman require the person required to be registered by this section to apply for licensure. If the board declines to register a person pursuant to this subsection, such action in so declining to register a person with the board shall not be considered a denial under the act.
- (b) A person who has the person's application for registration with the board declined or referred back to staff may file an application for licensure even if not required to do so by the chairman.
- 7. In enacting this regulation section, the commission finds that waiver of NRS 463.595 pursuant to NRS 463.489 is appropriate to the extent required by this section. In making this waiver, the commission finds such waiver is consistent with the state policy set forth in NRS 463.0129 and NRS 463.489 because such waiver is for purposes including but not limited to fostering the growth of the gaming industry which is vitally important to the economy of the State and the general welfare of its inhabitants and broadening the opportunity for investment in gaming. The commission further finds such waiver does not diminish the board's and commission's roles in strictly regulating gaming and effectively controlling the conduct of gaming by business organizations because the board and commission still require, at a minimum, registration with the board of all persons involved with gaming and may call such persons subject to registration with the board forward for licensure, registration with the commission, or findings of suitability.
- 8. Upon the board chairman requiring a person who has a relationship to a holding company of a type described in Regulations 16.410 and 16.415 with respect to publicly traded corporations who is required to be registered by this section to apply for licensure, the person does not have any right to the granting of the application. Any license hereunder is a revocable privilege, and no holder acquires any vested right therein or thereunder. Judicial review is not available for decisions of the board and commission made or entered under the provisions of this section.

DRAFT 1

REGULATION 3.015

PURPOSE OF THE AMENDMENT: To comply with the requirements of Senate Bill 416 and Assembly Bill 360 as adopted by the 77th Nevada Legislature; to delete some provisions that apply to a location that is a bar, tavern, saloon or other similar location licensed to sell alcoholic beverages by the drink for on-premises consumption, including the minimum square foot and restaurant requirements, the number of seats at the bar, the necessity to have a service contract with a liquor distributor, the minimum number of seats for use by patrons, and the grandfather provisions that apply to such matters; to remove the change in the number of machines disqualifier for the grandfather provisions applicable to restricted licenses; to establish that it shall be an unsuitable method of operation for a 3(a) establishment, subsequent to the date a restricted gaming license was last approved by the commission for that establishment, to change or alter the size of the location or the configuration or detail of the bar or restaurant from that which was required to be met by law or regulation in order to obtain a restricted gaming license; and to take such additional action as may be necessary and proper to effectuate these stated purposes.

LICENSING: QUALIFICATIONS

(Draft date 06/21/13)

Additional Language: (<u>Underlined</u> and in Blue). Deleted Language: (Stickthrough and in Red).

3.015 Applications for restricted licenses.

- 1. An application for a restricted license may only be granted if the operation of slot machines is incidental to the primary business conducted at the location and the board and commission determine the location is suitable for the conduct of gaming and the applicant meets the requirements of this Section.
- 2. Except as required in subsection (h), in In recommending and determining whether the applicant's proposed restricted location is suitable for the conduct of gaming and meets the requirements of this Section, the board and commission may consider some or all of the following factors:
- (a) The amount of floor space used for the slot machines, which space shall include the area occupied by the slot machines, including slot machine seating and circulation, as compared to the floor space used for the primary business;
- (b) The amount of investment in the operation of the slot machines as compared to the amount of investment in the primary business;
- (c) The amount of time required to manage or operate the slot machines as compared to the amount of time required to manage or operate the primary business;

- (d) The revenue generated by the slot machines as compared to the revenue generated by the primary business;
- (e) Whether a substantial portion of the financing for the creation of the business has been provided in exchange for the right to operate slot machines on the premises:
- (f) Other factors, including but not limited to the establishment's name, the establishment's marketing practices, the public's perception of the business, and the relationship of the slot machines to the primary business; and
- (g) What other amenities the applicant offers to its customers, and When a location is a bar, tavern, saloen or other similar location licensed to sell alcoholic beverages by the drink, for on-premises consumption, the location must: (1) contain a permanent physical bar, subject to standards established by the board, wherein individual seating is available for at least nine (9) customers at all times to consume beverages and/or food items on the side opposite from where the alcoholic liquor is kept, where the sale and service of beverages are by the drink across such structure and which the permanent bar satisfies all applicable health and building code standards:
- (2) contain a minimum of two thousand (2,000) square feet of space available for use by patrons and seating capacity for at least twenty (20) persons not related to or associated with gaming positions if the establishment intends to operate more than four (4) slot machines;
- (3) establish and maintain a contract or service agreement with a licensed liquor distributor; and
- (4) contain a restaurant as defined herein.
- 3. Except as provided by subsection 6, only the establishments listed below are suitable for the conduct of gaming pursuant to a restricted license:
- (a) Bar, tavern, saloon or other similar location licensed to sell alcoholic beverages for on-premises consumption, other than just beer and wine, by the drink;
- (b) Convenience store:
- (c) Grocery store;
- (d) Drug store; and
- (e) Liquor store.
- Unless the commission determines otherwise, there shall be a limit of no more than 7 slot machines operated at a convenience store, and a limit of no more than 4 slot machines operated at a liquor store.
- 4. If the commission deems an application for a restricted license to be based on exceptional circumstances, the commission may waive subsection 3 upon a finding that the waiver is consistent with Regulation 3.010 and the public policy of the State of Nevada.
- 5. Subsection 3 shall not apply to any type of business approved by the commission as suitable for the operation of slot machines pursuant to subsection 6.
- 6. Any person may apply for a preliminary determination that a type of establishment not listed in subsection 3 is suitable for the conduct of gaming by filing an application with the board together with all applicable fees per Regulation 4.070. The application shall contain (a) a definition of the type of establishment and (b) a demonstration that the operation of slot machines in such a type of establishment is consistent with Regulation 3.010 and the public policy of the State of Nevada. The application shall be considered

by the commission, upon recommendation by the board. Public comment shall be accepted when the application is heard by the board and commission.

- 7. Slot machines exposed for play in grocery stores and drug stores shall be located within a separate gaming area or alcove having not fewer than 3 sides formed by contiguous walls or partial walls. For the purposes of Regulation 3.015, "partial wall" or "wall" may include, without limitation, 1 or more gaming devices, if the gaming devices are configured together or in conjunction with other structures to create a barrier that is similar to a partial wall or wall.
- 8. In grocery stores or drug stores, automated teller machines shall not be placed within a designated gaming area or alcove and, at all other restricted locations, automated teller machines shall not be placed adjacent to slot machines.
- 9. The requirements of this Regulation shall apply to all restricted licensees, except as provided herein:
- (a) Subsections 2(h), 3 and 7 do not apply to an establishment for which a restricted license was granted by the commission by February 1, 2000, provided that the establishment does not cease gaming operations for a period of more than 12 months or, upon the administrative approval of the chairman of the board, for a period of not more than 24 months, and that the nature and quality of the primary business of the establishment has not materially changed, and that the number of slot machines operated at the establishment has not been increased;
- (b) Subsections 2(h)(2) and 2 (h)(4) do not apply to any Subsection 3(a) establishment for which a restricted license was granted by the commission on or before August 25, 2011, provided that the establishment does not cease gaming operations for a period of more than 12 months or, upon the administrative approval of the chairman of the board, for a period of not more than 24 months, and that the nature and quality of the primary business of the establishment has not materially changed, and that the number of slot machines operated at the establishment has not been increased; and;
- (c) For those Subsection 3(a) establishments granted a restricted license from February 2, 2000 through August 25, 2011, they shall have until August 25, 2013 2014 in which to demonstrate compliance with Subsection 2(h)(1) and 2(h)(3) of this Regulation to the board's satisfaction.

This Subsection 9(c) and the requirements of Subsection 2(h)(1) may be waived in whole or in part at the discretion of the Commission upon the filing of an application and a showing by the licensee that the establishment's physical limitations effectively prevent compliance herewith.

- 10. The requirements of subsection 2(h) may be waived in whole or in part at the sole and absolute discretion of the Commission upon the filing of an application and a showing of circumstances consistent with the public policy of the state.
- 11. Regardless of whether subsection 9 applies, it shall be an unsuitable method of operation for any subsection 3(a) establishment that is in compliance with subsection 2(h), or any portions thereof on August 25, 2011, to thereafter fail to maintain such compliance or partial compliance, including but not limited to removing a permanent physical bar, reducing the number of bar seats from its current number of nine or less than nine, eliminating a restaurant, or reducing restaurant seating capacity from its current number of seats if 20 or less than 20.

- 42. It is an unsuitable method of operation to materially change the nature and quality of the primary business after the commission has granted a restricted gaming license to conduct gaming at an establishment, without the prior administrative approval of the board chairman or his designee. A material change in the nature and quality of the primary business is presumed to occur if:
- (a) any of the requirements of Section 2(h) have not been maintained, a zoning change is required, or a new business license, special use permit, or any other license, permit or approval must be obtained from the applicable county, city, or township licensing, zoning or approval authority, in order to change or operate the primary business in a manner that is different from what was being conducted at the time the gaming license was granted, or
- (b) For a 3(a) establishment, subsequent to the date a restricted gaming license was last approved by the commission for that establishment, to change or alter the amount of square footage available for use by patrons, or the configuration or detail of the bar or restaurant from that which was required to be met by law or regulation in order to obtain a restricted gaming license.
- 13. 11. Nothing in this subsection shall be construed to limit or otherwise encumber the ability of any restricted gaming licensee to transfer, sell, or convey the business pursuant to the provisions of NRS chapter 463 and Regulation 8.
- 14. For purposes of this Regulation 3.015, the term "restaurant" shall mean a space kept, used, maintained, advertised and held out to the public as a place where hot meals are prepared and served on premises, providing a seating capacity of at least twenty (20) persons not related to or associated with gaming positions. The kitchen must be operated no less than fifty percent of the hours per day that the location is open for business.

Effective	Data		
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BEFORE THE NEVADA GAMING COMMISSION

IN THE MATTER OF THE ADOPTION OF AMENDMENTS TO NEVADA GAMING COMMISSION REGULATIONS 5.115, 14.010, 14.030 and 14.100 GOVERNING MULTI-JURISDICTIONAL PROGRESSIVE PRIZE SYSTEMS.



PETITION FOR ADOPTION OF REGULATIONS

The Petitioners, Bally Technologies, Inc. ("Bally"), and IGT ("IGT" and collectively with Bally the "Companies"), acting by and through legal counsel, Lionel Sawyer & Collins, respectfully submit to the Nevada Gaming Commission (the "Commission"), this Petition for the adoption of amendments to Nevada Gaming Commission Regulations 5.115, 14.010, 14.030 and 14.100 pursuant to Sections 463.143, 463.145(1)(d) and 463.150(2)(j) of the Nevada Revised Statutes ("NRS"). In support of this Petition, the Companies submits the following relevant information and analysis.

I. INTRODUCTION

Each of Bally and IGT intend to deploy a proprietary network system that would facilitate play for a wide area progressive prize (a "WAP Prize"), among participating slot machines (the "Devices"),¹ located at nonrestricted gaming establishments in Nevada and Devices located at lawfully operated gambling locations in other jurisdictions within the United States (the "Multi-Jurisdictional Progressive Prize System"). The individual Devices would be operated wholly within each jurisdiction and win or loss of the game would be determined by the individual participating Devices and pursuant to the applicable law of the venue of play. The Devices in all participating jurisdictions would be interconnected to a network of computer hardware and software the purpose of which is to record and transmit information necessary to account for the amount of and changes to a WAP Prize, as well as communicate when a WAP

See Nev. Rev. Stat. § 463.0191.

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NO. NEVADA 89501

NEV. REV. STAT. § 463.010 - .790.

Prize has been awarded by a participating Device. The existing associated equipment in-service for the Companies' respective Nevada intra-state wide area progressive systems also can be used to operate a Multi-Jurisdictional Progressive Prize System.

Similar to agreements used in Nevada, the Companies proposes that contractual arrangements would be entered with each of the licensed gaming operators in Nevada, and each of the lawfully operated locations in one or more other jurisdictions, participating in a Multi-Jurisdictional Progressive Prize System (the "Multi-Jurisdictional Contracts"). Through these Multi-Jurisdictional Contracts, Devices owned by the Companies, and that are legally operating at the respective locations in Nevada and other jurisdictions, will participate in contributing to a WAP Prize for which players of the specific Devices at all of the contracting locations would compete and may win. The amount of the WAP Prize would be determined pursuant to the Multi-Jurisdictional Contracts by a formula based on the combined volume of play among all such participating locations in the respective venues.

The purpose of this Petition is three-fold. First, the Companies will establish that the existing provisions of the Nevada Gaming Control Act (the "Act"),2 permit the operation of a Multi-Jurisdictional Progressive Prize System and the use of Multi-Jurisdictional Contracts to administer a WAP Prize among multiple jurisdictions. Second, although new regulations are not absolutely necessary, the Petition will identify the reasons why the Nevada State Gaming Control Board (the "Board"), and the Commission might elect to adopt rule amendments to facilitate deployment of Multi-Jurisdictional Progressive Prize Systems. Third, the Petition will present and summarize the proposed rules.

II. IDENTIFICATION OF THE PETITIONERS

The Companies are licensed by the Commission as manufacturers, distributors and slot route operators (a "SRO"). IGT is a wholly-owed subsidiary of International Game Technology, a global gaming company specializing in the design, manufacture, and marketing of electronic gaming equipment and systems products. As a leading supplier of gaming products to the

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world, IGT maintains a wide array of entertainment-inspired gaming product lines and operates in target gaming markets in all legal jurisdictions worldwide. Bally is a diversified, worldwide gaming company that designs, manufactures, distributes, and operates gaming devices and computerized monitoring, accounting and player-tracking systems for gaming devices. In addition to the sale and lease of gaming devices and related equipment, parts and conversion kits, Bally also operates linked progressive systems, video lottery and centrally determined systems.

Communications concerning this Petition should be made to and served upon the following representatives of the Petitioners:

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III. STATUTORY AUTHORITY FOR THE PROPOSED RULE

A. EVALUATION OF NEVADA LAW

A Multi-Jurisdictional Progressive Prize System is a combination of associated equipment that allows for an inter-casino linked system consisting of slot machines among Nevada establishments to participate in arrangements established by a slot route operator with each of the participating lawfully operated locations in other jurisdictions to create a common WAP Prize. The Board and Commission can authorize and regulate a Multi-Jurisdictional Progressive Prize System under existing statutory authority and pursuant to current administrative regulations. The Act allows a person holding an SRO license to offer this type of a system. The Nevada Legislature has already granted to the Commission rulemaking power to approve and provide for Board oversight of systems and the related associated equipment.

- (1) <u>An SRO License Allows For Operation Of A Multi-Jurisdictional Progressive Prize</u>

 <u>System.</u>-- The Act provides in relevant part:
 - 1. . . . [I]t is unlawful for any person, either as owner, lessee or employee, whether for hire or not, either solely or in conjunction with others:
 - (a) To deal, operate, carry on, conduct, maintain or expose for play in the State of Nevada any . . . inter-casino linked system . . . ,
 - → without having first procured, and thereafter maintaining in effect, all federal, state, county and municipal gaming licenses as required by statute, regulation or ordinance or by the governing board of any unincorporated town.
 - 2. The *licensure* of an operator of an inter-casino linked system is *not* required if [a]n operator of a slot machine route is operating an intercasino linked system consisting of slot machines only.³

The Nevada Legislature enacted this oversight scheme for operators of inter-casino linked systems ("OILS") licenses in 1995 when Assembly Bill 131 was passed.⁴

At the time, the Board explained that the purpose of A.B. 131 was to provide a regulatory environment for table and counter games, in a very similar manner to the existing

³ NEV. REV. STAT. § 463.160(1)(a) & (2)(b) (emphasis added); NEV. GAMING COMM'N REG. 4.030(1)(b)(3).

See 1995 NEV. STATS., ch. 305, §§ 2-17, at 756-764.

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regulatory environment for linked slot machines. In this regard, the Board stated the proposed statute was necessary to address technological advances in the industry so that table games, keno and race and sports books could be offered with progressive features just like those already in use with slot machines. The Board noted that games linked by these systems were at licensed establishments and emphasized that the proposal would not violate Nevada's prohibition on lotteries. The Board further explained that A.B. 131 was "patterned after operations currently being done by slot [route] operators, such as Megabucks" and the proposed legislation "creates a new classification of . . . licensee known as an operator of an inter-link system."

The licensing provisions of NRS 463.160 specifically provides that OILS licensing is not applicable to "an operator of a slot machine route operating a . . . system consisting of slot machines only." The plain language of A.B. 131, and the testimony of the Board advocating its passage, indicates that OILS licenses were for linked games other than slot machines and that even without passage of A.B. 131, linked progressive systems connecting slot machines were already permitted under existing provisions of the Act where operated by persons holding a SRO license. Accordingly, a licensed slot route operator such as Bally or IGT would be eligible

See Minutes of Senate Comm. on Judiciary, 68th Sess., Nev. Legis., Hearing on Assembly Bill 131, at 3 (Testimony of W.A. Bible, Chairman State Gaming Control Bd. May 12, 1995); Minutes of Assembly Comm. on Judiciary, 68th Sess., Nev. Legis., Hearing on Assembly Bill 131, at 4 (Testimony of W.A. Bible, Chairman State Gaming Control Bd. Mar. 21, 1995).

See Nev. Rev. Stat. § 463.160(2)(b). An inter-casino linked system "operator" includes either a "person or entity holding a license to operate an inter-casino linked system in Nevada" or a "person or entity holding a license to operate a slot machine route that operates an inter-casino linked system for slot machines only" Nev. Gaming Comm'n Reg. 5.112(1)(e).

Nevada courts apply the rules of statutory construction when interpreting both legislative enactments and administrative regulations. See, e.g., Meridian Gold Company v. State ex rel. Dep't of Taxation, 107 Nev. 630, 633, 81 P.3d 516 (2003). We adhere to these rules in our analysis likewise. As the Nevada Supreme Court has frequently observed, laws must be construed holistically, see, e.g., McCrackin v. Elko County School Dist., 103 Nev. 655, 658, 747 P.2d 1373 (1987), and the "leading rule" of interpretation is to ascertain the intent in enacting or adopting a law and that "ascertained intent" will prevail over the literal sense of the enactment. See Roberts v. State ex rel. Univ. of Nevada Sys., 104 Nev. 33, 38, 752 P.2d 221 (1988). Among these maxims are that laws must not be read in a manner rendering a part of the law redundant or meaningless when a substantive meaning can be given and when doubt exists as to a statute's meaning resort may be had to testimony and committee action in the legislature. See, e.g., Board of County Comm'rs of Clark County v. White, 102 Nev. 587, 590, 729 P.2d 1347 (1986). See also note 5, supra & note 18, infra, and accompanying text.

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to operate a Multi-Jurisdictional Progressive Prize System and enjoy the statutory exemption from the requirement to have a OILS license.

Regulate A SRO Licensee's Multi-Jurisdictional Progressive Prize System Under Existing Rules.— The Act vests the Commission with very broad rule-making authority over slot routes and slot route operators. In 1983, the Nevada Legislature first codified a system for licensing, regulating and taxing slot route operators. Senate Bill 445, which was modified in 1985, defines "operator of a slot machine route" as "a person who, under any agreement whereby consideration is paid or payable for the right to place slot machines, engages in the business of placing and operating slot machines upon the business premises of others at three or more locations." This legislation also confers on the Commission the authority to "from time to time, adopt, amend or repeal such regulations, consistent with the policy, objects and purposes of this chapter as it may deem necessary or desirable in the public interest governing the operation of slot machine routes, the licensing of their operators and the reports appropriate to such an operation."

This statutory authority has been viewed by the Board and Commission as sufficient to permit those holding a SRO license to operate linked progressive systems of slot machines beginning more than a decade preceding passage of A.B. 131. The Nevada Legislature accepted that agency interpretation of the Act and codified it in the statute.¹⁰ This same authority is likewise sufficient to permit operation of a Multi-Jurisdictional Progressive Prize System.¹¹

¹⁹⁸³ NEV. STATS., ch. 492, §§ 2, at 1332, 1332, as amended by 1985 NEV. STATS. ch. 671, §§ 1-2, at 2262, 2262, codified at NEV. REV. STAT. § 463.018 (emphasis added). See also NEV. GAMING COMM'N REG. 4.030(1)(b)(3). As with other aspects of the Act, S.B. 445 gave statutory legitimacy to actions the Commission had already taken. When the statute passed, the Commission already had licensed and regulated slot route operators who were defined in rule as "a nonrestricted license which authorizes the holder to place slot machines in a licensed location and share in the profits therefrom without being on the license issued for the location." NEV. GAMING COMM'N REG. 1.170.

^{9 1983} Nev. Stats., ch. 492, § 4, at 1332, 1333, codified at Nev. Rev. Stat. § 463.1599.

The Nevada Supreme Court has ruled that an administrative agency's reasonable interpretation of its authority under a statute should not be readily disturbed and can become controlling with legislative acquiescence. *See Hughes Properties, Inc. State,* 100 Nev. 295, 298, 680 P.2d 970 (1984).

The Commission has in place an extensive system of regulation on this subject matter.

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(3) A Multi-Jurisdictional Progressive Prize System Falls Within The Extensive Rule-Making And Oversight Powers Of The Board And Commission For Associate Equipment. -- An inter-casino linked system is "a network of electronically interfaced similar games which are located at two or more licensed gaming establishments that are linked to conduct gaming activities, contests or tournaments."12 By administrative rule the Commission has further described an "inter-casino linked system" as "including the collective hardware, software, communications technology and other associated equipment used to link and monitor games or devices located at two or more licensed gaming establishments."13 Regulation 14.010(15) indicates, therefore, that the components comprising an inter-casino linked system are simply associated equipment and not the linked slot machines themselves.¹⁴ This comports with the statutory definition of "associated equipment" as "[a]ny equipment or mechanical, electromechanical or electronic contrivance, component or machine used remotely or directly in connection with . . . any game, . . . that would not otherwise be classified as a gaming device, including . . . links which connect to progressive slot machines, [and] . . . computerized systems for monitoring slot machines "15

The Nevada Legislature has directed the Commission to adopt regulations for "approval and operation of inter-casino linked systems."16 The electronic interface of such an inter-casino

See Nev. Gaming Comm'n Reg. 1.147, 3.070, 3.100, 4.030, 5.025, 5.110, 5.112, 5.115, 5.180, 5.220, 5A.125, 5A.145, 6.010. 6.105, 6.110, 6.150, 8.130, 14.010, 14.030, 14.045, 14.060, 14.075, 14.080, 14.100, 14.110, 14.130, 14.220, 14.350, 14.360, 14.370, 14.390, 14.395, 14.410, 14.420; Technical Standards 1.140, 1.060, 2.010, 2.040, 3.110, 3.140; Surveillance Standards 1-2. .

- NEV. REV. STAT. § 463.01643 (emphasis added).
- 13 NEV. GAMING COMM'N REG. 14.010(15) (emphasis added).
- The inclusion of the concluding clause "and other associated equipment" is a generic reference rendering all other items listed in the same provision examples of this generic item and the reference to this generic item is to the exclusion of others. See, e.g., State ex rel. Dep't of Motor Veh. & Pub. Safety v. Brown, 104 Nev. 524, 526, 762 P.2d 882 (1988); Clark County Sports Entertainment, Inc. v. City of Las Vegas, 96 Nev. 167, 174, 606 P.2d 171 (1980).
 - NEV. REV. STAT. § 463.0136(1) (emphasis added).
- NEV. REV. STAT. § 463.15993(1). The Nevada Legislature also has delegated to the Commission the authority to adopt regulations providing:
 - (a) Standards for the approval and operation of an inter-casino linked system.

linked system is one consisting of associated equipment existing among "licensed gaming establishments" which are "premises licensed pursuant to the provisions of this chapter wherein or whereon gaming is done"17 Thus, Nevada law provides for licensing and regulation of the operation of inter-casino linked systems within the territorial jurisdiction of the State and among physically licensed locations within Nevada.¹⁸

The Multi-Jurisdictional Progressive Prize System is a collection of hardware, software, and communications technology used to link and monitor slot machines located at multiple casinos in Nevada and lawfully operated locations elsewhere. This system, as it relates to Nevada licensed locations, is an inter-casino linked system of associated equipment as defined by the Act and is subject to the current regulatory jurisdiction of the Board and Commission. This regulatory jurisdiction is undiminished to the extent existing associated equipment is modified or other associated equipment is added to this system to also facilitate participation in a multi-jurisdictional WAP Prize. To the extent associated equipment has any interface or interconnection with a Nevada inter-casino linked system connected to slot machines in

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- (b) Requirements for the:
- (1) Operator of an inter-casino linked system to disclose to the Board, the Commission and licensees on a confidential basis the rate of progression of the primary jackpot meter; and
- (2) Establishment of a minimum rate of progression of the primary jackpot meter.
- (c) Criteria for multiple licensing of inter-casino linked systems and the operators of inter-casino linked systems.
- (d) Procedures and criteria for the regular auditing of the regulatory compliance of an operator of an inter-casino linked system.

NEV. REV. STAT. § 463.15993(2).

- See Nev. Rev. Stat. § 463.0169.
- This reach of the statute is unremarkable because like all other States, Nevada does not have extraterritorial authority to license and regulate commercial activity beyond it's territorial boundary. See, e.g., Healy v. Beer Institute, Inc., 491 U.S. 324, 336-337 (1989). Moreover, the Board explained to the State law-makers, see supra note 5, and accompanying text, inter-casino linked systems did not violate Nevada's lottery prohibition because by statute the slot machines or other games must all be operated at licensed gaming establishments. Here, the Board merely invoked a long-held premise of Nevada jurisprudence, that the operation of gambling games at authorized business locations consistent with a state statute is not an unlawful lottery under the Nevada Constitution.18 See Ex Parte Pierotti, 43 Nev. 243, 237-252, 184 P. 209 (1919).

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Nevada, the pre-existing authority of the Board and Commission over that system and all the associated equipment is unquestioned.

Similarly, the fact that a Multi-Jurisdictional Progressive Prize System is subject to the oversight jurisdiction of the Board and Commission does not mean that the same system may not also be subject to concurrent regulatory oversight by another jurisdiction. This is no different a situation than when a licensee manufactures in Nevada a slot machine for distribution to numerous domestic and foreign venues, in which case the licensed distributor must comply with the regulatory requirements in each affected jurisdiction.

Furthermore, because a Multi-Jurisdictional Progressive Prize System is associated equipment,¹⁹ the rule-making powers of the Commission over inter-casino linked systems under NRS 463.15993 is further enlarged by its concurrent authority to adopt rules governing the "manufacture... of gambling devices and equipment,"²⁰ pursuant to which the Commission has promulgated Regulation 14.030 and other rules.²¹ Regulation 14.030 states in pertinent part that "[a]n operator of an inter-casino linked system shall not install and operate a new intercasino linked system in Nevada and a licensee shall not offer any gaming device or game for play that is part of such a system unless operation of the inter-casino linked system and all gaming devices or games that are part of or connected to the inter-casino linked system have been approved by the commission"²² This regulation makes complete Board and Commission oversight of any Multi-Jurisdictional Progressive Prize System that necessarily must interconnect to or be part of the inter-casino linked system operating by the slot route operator among Nevada licensed locations.²³

 $^{^{19}}$ See supra notes 4 & 5 and accompanying text.

²⁰ NEV. REV. STAT. § 463.150(2)(j) (emphasis added).

See supra note 11.

NEV. GAMING COMM'N REG. 14.030 (emphasis added).

In the event this rule were considered inadequate, the combined rule-making power of the Commission over slot route operations, inter-casino linked systems and associated equipment easily supports its jurisdiction to regulate a Multi-Jurisdictional Progressive Prize System which must interconnect to Nevada slot machines.

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(4) NRS 463.018 Allows A SRO Licensee To Use Multi-Jurisdictional Contracts To Govern A Multi-Jurisdictional Progressive Prize. NRS 463.018 gives statutory sanction for the use by a SRO license holder of "any agreement whereby consideration is paid or payable for the right to place slot machines," as the means by which the SRO License holder "engages in the business of placing and operating slot machines upon the business premises of others." Among Nevada licensees, private agreements are the basis upon which inter-casino linked system arrangements are currently managed, subject to Commission Regulations that govern in some limited aspects those arrangements.²⁴

The types of agreements recognized by NRS 463.018 are the most appropriate mechanism for these arrangements because an inter-governmental compact under existing Nevada law could not fully achieve the same objectives as the Multi-Jurisdictional Contracts. Although the State of Nevada has broad authority to enter inter-state government compacts with other governments,²⁵ that statutory scheme allows for such inter-governmental agreements to perform consolidated governmental services, to permit the joint exercise of powers and authority of the public agencies of the participating jurisdictions, or to create an administrative entity to perform concurrent governmental functions.²⁶

A Multi-Jurisdictional Progressive Prize System is not (i) a governmental service, like a state operated lottery; (ii) operated by a State agency -- such as a lottery commission -- as a power or authority of a government body; and (iii) dependent for its accomplishment upon formation of a multi-jurisdictional regulatory body -- for example the Tahoe Regional Planning Agency -- that would be an inter-state regulatory body. For these reasons, even if such a compact was entered by Nevada, given existing Nevada law under NRS Chapter 277, the Multi-

See, e.g., NEV. GAMING COMM'N REG. 5.112 & 5.115. Although we view existing rules as adequate, see supra note 19, the Commission's rule-making authority over slot route operators is sufficiently broad, extending to any aspect of the "operation of slot machine routes," to support the promulgation of rules that in the future might be required, subject only to the touchstone that the rules are "consistent with the policy, objects and purposes of [the Act] as [the Commission] may deem necessary or desirable in the public interest." NEV. REV. STAT. § 463.1599.

²⁵ NEV. REV. STAT. §§ 277.080 - .170.

Nev. Rev. Stat. §§ 277.103 - .120.

Jurisdictional Contracts would still be necessary to govern the contractual arrangements between the Companies and each of the participating lawfully operated locations.

B. PERTINENT FEDERAL LAW

1. Summary of Federal Statutory Provisions.

- (a) <u>The Federal Wire Act.</u>— The Federal Wire Act makes it illegal for commercial gaming operators to offer or take bets from gamblers in the United States over telephone lines or through other wired devices, unless otherwise authorized by a particular state.²⁷ The statute provides in relevant part:
 - (a) Whoever being engaged in the business of betting or wagering knowingly uses a wire communication facility for the transmission in interstate or foreign commerce of bets or wagers or information assisting in the placing of bets or wagers on any sporting event or contest, or for the transmission of a wire communication which entitles the recipient to receive money or credit as a result of bets or wagers, or for information assisting in the placing of bets or wagers, shall be fined under this title or imprisoned not more than two years, or both.
 - (b) Nothing in this section shall be construed to prevent the transmission in interstate or foreign commerce of information for use in news reporting of sporting events or contests, or for the transmission of information assisting in the placing of bets or wagers on a sporting event or contest from a State or foreign country where betting on that sporting event or contest is legal into a State or foreign country in which such betting is legal.²⁸

The current position of the United States Department of Justice ("<u>USDOJ</u>"), is that interstate transmissions of wire communications that do not relate to a "sporting" event or contest fall outside the reach of the Wire Act.²⁹

(b) <u>The Illegal Gambling Business Act.</u>— This statute prohibits any person from financing, owning or operating an illegal gambling business.³⁰ An illegal gambling business is

¹⁸ U.S.C. § 1084(a). The Wire Act, which prohibits the use of interstate telephone lines to conduct a betting or wagering business, applies to Internet wagering because the primary media of Internet communications are interstate data lines using telephony.

²⁸ See id. § 1084(a) & (b) (emphasis added).

²⁹ Op. U.S. Att'y Gen. (Sept. 20, 2011), 2011 WL 6848433.

³⁰ 18 U.S.C. § 1955.

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defined as an operation that violates *state* law, involves five or more persons, and either is in substantially continuous operation for more than thirty days or has a gross revenue of more than \$2,000 in any single day. Under this statute, gambling includes pari-mutuel pools, bookmaking, slot machines, roulette, dice, lotteries or numbers, or selling chances therein.

(b) <u>The Travel Act.</u>— The Travel Act prohibits any person from using any facility in interstate or foreign commerce with the intent to promote, manage, establish, carry on or facilitate unlawful activity. Unlawful activity is defined as "any business enterprise involving gambling" in violation of *state* or federal laws.³¹

(c) <u>The Unlawful Internet Gambling Act.</u>— This statutory scheme is intended to prevent electronic funds transfers by financial transaction providers to illegal Internet gambling businesses and prohibits persons engaged in the business of betting or wagering from accepting credit, electronic funds transfers, checks or other instruments or other proceeds from a person participating in unlawful Internet gambling.³² For the purposes of this statute, "unlawful Internet gambling" includes placing, receiving or transmitting a bet or wager — including upon a lottery — using the Internet where the bet or wager is unlawful under *state* law.³³

2. Analysis of Federal Law.

Each of these federal statutes prohibit activities only to the extent such activities are unlawful in any or each State in which the activities occur, or as to the Travel Act, also a federal law. The proposed Multi-Jurisdictional Progressive Prize System will only be operated in jurisdictions where the related gambling activities are lawful. Given the Federal Wire Act, Illegal Gambling Business Act, and Unlawful Internet Gambling Act are not violated under such circumstances, thus neither is the Travel Act. Consequently, federal law does not present any impediment to operating a Multi-Jurisdictional Progressive Prize System. Such a system will or will not be lawful depending on the gambling laws of the participating jurisdictions and implemented depending on the gaming laws of these participating venues.

³¹ 18 U.S.C. § 1952.

³² 31 U.S.C. §§ 5361 – 5366.

³³ Id. at § 5362(10)(A).

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IV. STATEMENT OF PROPOSED REGULATIONS

The Petitioners respectfully request that the Commission adopt amendments to Nevada Gaming Commission Regulations 5.115, 14.010, 14.030 and 14.100 to facilitate the operation of Multi-Jurisdictional Progressive Prize Systems. The proposed regulation amendments accompany this Petition as **Exhibit A**.

A. REASONS FOR ADOPTION OF NEW RULES

As the Companies have established in the legal summary above, new rules are not strictly necessary to provide authority for and regulation of Multi-Jurisdictional Progressive Prize Systems. There are, however, three important reasons that justify the adoption of specific regulations on this subject matter.

First, there should be transparency within the Nevada gaming industry that the operation of Multi-Jurisdictional Progressive Prize Systems is lawful and the basis upon which this product can be offered to the public. No single operator should have a "first mover" advantage based on regulatory knowledge in introducing this product and system. Through the rule-making process, the entire Nevada gaming industry will be apprised of the new product and system. With that disclosure, the innovation that competition fosters will be achieved consistent with the public policy of the state as articulated in NRS 463.0129.

Second, given Multi-Jurisdictional Progressive Prize Systems require acceptance and coordination with other state and tribal jurisdictions, the adoption of specific authorizing rules will eliminate any doubt or confusion as to whether and on what basis such systems can and will be available. The proposed rules will provide the mechanism for other governments to publicly determine whether Nevada law, technology and logistics will be compatible to interface with that of another jurisdiction's comparable system. Because Multi-Jurisdictional Progressive Prize Systems come within a long-standing regulatory system for associated equipment and inter-casino linked systems, Nevada can provide leadership on quickly bringing this product to market.

Third, the proposed rules are in the public interest. Nevada will benefit from the availability of this product because many of the operators of such systems will be licensees in

this state and maintain either their principal places of business or significant operating units within Nevada. These systems will be a major technological enhancement and Nevada should take steps to preserve the state's preeminence as an innovator. Our state will also benefit because through the operation of Multi-Jurisdictional Progressive Prize Systems, the progressive prizes that will be available to the gaming public will increase, providing a further patron attraction for Nevada. Additionally, the availability of Multi-Jurisdictional Progressive Prize Systems in Nevada will improve the state's competitive position relative to Native American gaming markets where this type of product already is available to the gaming public.

B. Synopsis Of Proposed Regulations

To provide Nevada regulatory oversight for Multi-Jurisdictional Progressive Prize Systems, the Companies ask the Commission to make changes to four existing administrative rules.

1. Amendments to Regulation 14.010. Subsection 15 of Regulation 14.010 should be revise to include a definition of what is meant by the phrase "Multi-Jurisdictional Progressive Prize System." Here, the definition makes clear that this type of system is simply a use of associated equipment that will part of inter-casino linked systems which already is subject to robust regulatory oversight by the Board and Commission. In this same subsection of Regulation 14.010, the definition of inter-casino linked system is broadened to encompass any Multi-Jurisdictional Progressive Prize System.

By including Multi-Jurisdictional Progressive Prize System within the scope of intercasino linked systems, any and all existing rules that govern inter-casino linked systems are made applicable to Multi-Jurisdictional Progressive Prize Systems. This avoids any need to erect a duplicative and parallel regulatory scheme for these multi-jurisdictional systems which are a form of associated equipment already fully subject to the jurisdiction of the Board and Commission over inter-casino linked systems. A related amendment is the rule change revising the definition of "operator" in Subsection 25 Regulation 14.010 to include those persons holding the license or license exemption that allows them to operate a Multi-Jurisdictional Progressive Prize System.

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2. Amendments to Regulation 14.030. Regulation 14.030 should be amended to require that applications for the approval of Multi-Jurisdictional Progressive Prize Systems will be processed under the existing inter-casino linked system procedures used by the Board and Commission. In this regard, the rule proposal includes the requirement that a copy of any agreement or specifications required by another jurisdiction's regulatory agency be included with system approval applications. The Companies are informed that some other states that are studying Multi-Jurisdictional Progressive Prize Systems are considering contractual arrangements in implementing such systems to operate in conjunction with slot machines in use or play in their jurisdictions. This rule ensures the Board and Commission will have this information at the time any action is taken on the Nevada application.

3. Amendments to Regulation 14.100. Related to the preceding proposal, Regulation 14.100 should also be amended. Regulation 14.100 should provide that the Board and Commission determine that any agreement or specifications required by another jurisdiction's regulatory agency relative to a Multi-Jurisdictional Progressive Prize Systems is not contrary to Nevada law and technical requirements. In this regard, the proposed amendment specifies seven relevant technical requirements. This rule also needs to include an explicit statement as to how an approval by the Commission affects the approval of such an agreement or specifications and provide a method by which that can be confirmed in writing for any other jurisdiction that may desire such documentation.

4. Amendments to Regulation 5.115. Regulation 5.115 should include language that eliminates any ambiguity concerning the applicability of the reserve requirements to any prizes offered through a Multi-Jurisdictional Progressive Prize System. This proposal places these system prizes on the same footing as any other progressive prize offered to patrons in Nevada.

The proposed amendments here suggested should be made effective immediately on Commission adoption. There are no implementation measures that would prevent the prompt applicability of the rule changes. Prompt adoption of these regulation modifications will facilitate deployment of a significant new product and system for the gaming industry. Accordingly, the Companies request that the Regulations be adopted on or before September

26, 2013. V. CONCLUSION AND REQUEST FOR RELIEF Accordingly, the Companies request that the Commission commence proceedings to adopt a amendments to 5.115, 14.010, 14.030 and 14.100 in the form as set forth in Exhibit A. DATED and respectfully submitted this 7th day of August, 2013. LIONEL SAWYER & COLLINS Dan R. Reaser, Esq. Nevada State Bar No. 1170 1100 Bank of America Plaza 50 West Liberty Street Reno, Nevada 89501 Telephone: 775.788.8666 Electronic mail: dreaser@lionelsawyer.com Attorneys for Petitioners.

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STATE OF NEVADA

BEFORE THE NEVADA GAMING COMMISSION

STATE GAMING CONTROL BOARD,

Complainant,

VS.

FLAMINGO INVESTMENTS, LLC., dba SEDONA LOUNGE; THE ADAM B. CORRIGAN GAMING TRUST; ADAM BOTHWELL CORRIGAN: AKA RESTAURANTS, LLC; THE ANDRE AGASSI GAMING PROPERTIES TRUST; ANDRE KIRK AGASSI,

Respondents.

STIPULATION FOR SETTLEMENT AND ORDER

The State of Nevada, on relation of its STATE GAMING CONTROL BOARD (BOARD), Complainant herein, filed and served a Complaint, NGC Case No. 13-12, against the abovecaptioned RESPONDENTS alleging certain violations of the Nevada Gaming Control Act and Regulations of the Nevada Gaming Commission.

IT IS HEREBY STIPULATED AND AGREED to by the BOARD and RESPONDENTS that the Complaint, NGC Case No. 13-12, filed against RESPONDENTS in the above-entitled case shall be settled on the following terms and conditions:

- 1. RESPONDENTS admit each and every allegation set forth in the Complaint, NGC Case No. 13-12.
- 2. RESPONDENTS fully understand and voluntarily waive the right to a public hearing on the charges and allegations set forth in the Complaint, the right to present and crossexamine witnesses, the right to a written decision on the merits of the Complaint, which must contain findings of fact and a determination of the issues presented, and the right to obtain judicial review of the Nevada Gaming Commission's decision.

- 3. RESPONDENTS agree to pay FIFTEEN THOUSAND DOLLARS and NO CENTS (\$15,000.00) electronically transferred to the *State of Nevada-Nevada Gaming Commission* on or before the date this stipulated settlement agreement is accepted by the Nevada Gaming Commission. Said payment shall be made by a method of electronic payment approved by the Tax and License Division of the BOARD pursuant to NRS 353.1467. Interest on the fine shall accrue pursuant to NRS 17.130 on any unpaid balance computed from the date payment is due until payment is made in full.
- 4. In consideration for the execution of this settlement agreement, RESPONDENTS, for themselves, their heirs, executors, administrators, successors, and assigns, hereby release and forever discharge the State of Nevada, the Nevada Gaming Commission, the Nevada Gaming Control Board, the Nevada Attorney General and each of their members, agents, and employees in their individual and representative capacities, from any and all manner of actions, causes of action, suits, debts, judgments, executions, claims, and demands whatsoever known or unknown, in law and equity, that RESPONDENTS ever had, now has, may have, or claim to have against any and all of the persons or entities named in this paragraph arising out of, or by reason of, the investigation of the allegations in the Complaint and this disciplinary action, NGC Case No. 13-12, or any other matter relating thereto.
- 5. In consideration for the execution of this settlement agreement, RESPONDENTS hereby indemnify and hold harmless the State of Nevada, the Nevada Gaming Commission, the State Gaming Control Board, the Nevada Attorney General, and each of their members, agents, and employees in their individual and representative capacities against any and all claims, suits and actions, brought against the persons named in this paragraph by reason of the investigation of the allegations in the Complaint, filed in this disciplinary action, NGC Case No. 13-12, and all other matters relating thereto, and against any and all expenses, damages, charges and costs, including court costs and attorney fees, which may be sustained by the persons and entities named in this paragraph as a result of said claims, suits and actions.

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- 6. RESPONDENTS enter into this Stipulation for Settlement freely and voluntarily and acknowledge that RESPONDENTS had an opportunity to consult with counsel prior to entering into this Stipulation for Settlement. RESPONDENTS further acknowledge that this stipulated settlement is not the product of force, threats, or any other form of coercion or duress, but is the product of discussions between RESPONDENTS and the attorney for the BOARD.
- 7. RESPONDENTS and the BOARD acknowledge that this settlement is made to avoid litigation and economize resources. The parties agree and understand that this Stipulation for Settlement is intended to operate as full and final settlement of the Complaint filed against RESPONDENTS in the above-entitled disciplinary case, NGC Case No. 13-12.
- 8. RESPONDENTS and the BOARD recognize and agree that the Nevada Gaming Commission has the sole and absolute discretion to determine whether to accept this stipulated settlement agreement. RESPONDENTS and the BOARD hereby waive any right they may have to challenge the impartiality of the Nevada Gaming Commission to hear the above-entitled case on the matters embraced in the Complaint if the Nevada Gaming Commission determines not to accept this stipulated settlement agreement. If the Nevada Gaming Commission does not accept the Stipulation for Settlement, it shall be withdrawn as null and void and RESPONDENTS' admissions, if any, that certain violations of the Nevada Gaming Control Act and the Regulations of the Nevada Gaming Commission occurred shall be withdrawn.
- 9. RESPONDENTS and the BOARD agree and understand that this settlement agreement is intended to operate as full and final settlement of the Complaint filed in NGC Case No. 13-12. The parties further agree and understand that any oral representations are superseded by this settlement agreement and that only those terms memorialized in writing herein shall be effective.
- 10. RESPONDENTS agree and understand that although this settlement, if approved by the Nevada Gaming Commission, will settle the Complaint filed in NGC Case No. 13-12, that the allegations contained in the Complaint file in NGC Case No. 13-12 and the terms of

this settlement agreement may be considered by the BOARD and/or the Nevada Gaming Commission, with regards to any and all applications by RESPONDENT that are currently pending before the BOARD or the Nevada Gaming Commission, or that are filed in the future with the BOARD.

- 11. RESPONDENTS and the BOARD shall each bear their own costs incurred in this disciplinary action, NGC Case No. 13-12.
- 12. By entering this stipulation ADAM BOTHWELL CORRIGAN, trustee for the ADAM B. CORRIGAN GAMING TRUST, which is licensed as the manager of FLAMINGO INVESTMENTS, LLC, dba SEDONA LOUNGE, affirmatively represents to the Nevada Gaming Commission that he is entering this stipulation on behalf of himself, THE ADAM B. CORRIGAN GAMING TRUST, and FLAMINGO INVESTMENTS, LLC, dba SEDONA LOUNGE and has full authority to do so for the above captioned matter.
- 13. By entering this stipulation ANDRE KIRK AGASSI, trustee for THE ANDRE AGASSI GAMING PROPERTIES TRUST and manager of AKA RESTAURANTS, LLC, affirmatively represents to the Nevada Gaming Commission that he is entering this stipulation on behalf of himself, THE ANDRE AGASSI GAMING PROPERTIES TRUST, and AKA RESTAURANTS, LLC and has full authority to do so for the above captioned matter.

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	7	14. This stipulated settlement agreement shall become effective immediately upon
	2	approval by the Nevada Gaming Commission.
	3	DATED this
	4	STATE GAMING CONTROL BOARD
	6	ADAM BOTHWELL CORRIGAN A.G. BURNETP, Chairman
	7	An Khil
	8	ANDRE KIRK AGASSI SHAWN R. REID, Member
	9	Engh Durse
		BAILEY KENNEDY, LLP TERRY JOHNSON, Member
	11	John F. Bailes
5 0	12 (JOHN R. BAILEY Attorney for Respondents
1 Center 1 C	13	Submitted by:
Division The St da 899	14	
ming [zke Lazke]	15	CATHERINE CORTEZ MASTO Attorney General
Gaming Division Gaming Division 5420 Kietzke Lane, Suite 202 Reno. Nevada 89511	16	_
2 2	17	By: JOHN S. MICHELA
	18	Senior Deputy Attorney General Gaming Division
	19	Attorneys for State Gaming Control Board
	20	<u>ORDER</u>
	21	IT IS SO ORDERED in NGC Case No. 13-12.
	22	DATED this day of, 2013.
	23	
	24	NEVADA GAMING COMMISSION
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	26	PETER C. BERNHARD, Chairman
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Gaming Division	420 Kietzke Lane, Suite 202 Reno. Nevada 89511	
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STATE OF NEVADA

BEFORE THE NEVADA GAMING COMMISSION

STATE GAMING CONTROL BOARD,

Complainant,

VS.

FLAMINGO INVESTMENTS, LLC., dba SEDONA LOUNGE; THE ADAM B. CORRIGAN GAMING TRUST; ADAM **BOTHWELL CORRIGAN; AKA** RESTAURANTS, LLC; THE ANDRE AGASSI GAMING PROPERTIES TRUST; ANDRE KIRK AGASSI.

Respondents.

COMPLAINT

The State of Nevada, on relation of its STATE GAMING CONTROL BOARD (BOARD), Complainant herein, by and through its counsel, CATHERINE CORTEZ MASTO, Attorney General, by JOHN S. MICHELA, Senior Deputy Attorney General, hereby files this Complaint for disciplinary action against FLAMINGO INVESTMENTS, LLC, dba SEDONA LOUNGE: THE ADAM B. CORRIGAN GAMING TRUST; ADAM BOTHWELL CORRIGAN; AKA RESTAURANTS, LLC; THE ANDRE AGASSI GAMING PROPERTIES TRUST; and ANDRE KIRK AGASSI (collectively referred to as RESPONDENTS) pursuant to Nevada Revised Statute (NRS) 463.310(2) and alleges as follows:

JURISDICTION

1. Complainant, BOARD, is an administrative agency of the State of Nevada duly organized and existing under and by virtue of chapter 463 of NRS and is charged with the administration and enforcement of the gaming laws of this state as set forth in Title 41 of NRS and the Regulations of the Nevada Gaming Commission.

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- 2. FLAMINGO INVESTMENTS, LLC, dba SEDONA LOUNGE (FLAMINGO) located at 9580 West Flamingo Road, Las Vegas, Nevada is organized under the laws of the State of Nevada and, at all times relevant hereto, has held a restricted gaming license.
- 3. THE ADAM B. CORRIGAN GAMING TRUST (CORRIGAN TRUST) is registered to hold 61/4 percent of the Class A shares and 100 percent of the Class B shares of FLAMINGO. CORRIGAN TRUST is also licensed as manager of FLAMINGO.
- 4. ADAM BOTHWELL CORRIGAN (CORRIGAN) has been found suitable as the trustee and beneficiary of CORRIGAN TRUST.
- 5. AKA RESTAURANTS, LLC (AKA) is registered to hold 311/4 percent of the Class A shares of FLAMINGO. The Nevada Gaming Commission licensed AKA as ARI Restaurants, LLC (ARI). ARI changed its name to AKA sometime on or before June 26, 2009.
- 6. The Perry C. Rogers Gaming Properties (Rogers Trust) is registered to hold a 50 percent interest in AKA.
- 7. Perry Craig Rogers (Rogers) has been found suitable as a manager of AKA and as the trustee and beneficiary of Rogers Trust.
- 8. THE ANDRE AGASSI GAMING PROPERTIES TRUST (AGASSI TRUST) is registered to hold a 50 percent interest in AKA.
- 9. ANDRE KIRK AGASSI (AGASSI) has been found suitable as a manager of AKA and as the trustee and beneficiary of AGASSI TRUST.
- 10. The Marquis Gaming Trust (Marquis Trust) is registered to hold 311/4 percent of the Class A shares of FLAMINGO.
- 11. Jeffrey Albert Marquis (Marquis) has been found suitable as the trustor, trustee, and beneficiary of Marquis Trust.
- 12. The Thomas C. Breitling Trust (Breitling Trust) is registered to hold 311/4 percent of the Class A shares of FLAMINGO. Thomas Charles Breitling (Breitling) has been found suitable as the trustee and beneficiary of Breitling Trust.

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Office of the Attorney General Gaming Division 5420 Kietzke Lane, Suite 202 Reno. Nevada 89511

RELEVANT LAW

- 13. The Nevada Legislature has declared under NRS 463.0129(1) that:
 - (a) The gaming industry is vitally important to the economy of the State and the general welfare of the inhabitants.
 - (b) The continued growth and success of gaming is dependent upon public confidence and trust that licensed gaming and the manufacture, sale and distribution of gaming devices and associated equipment are conducted honestly and competitively, that establishments which hold restricted and nonrestricted licenses where gaming is conducted and where gambling devices are operated do not unduly impact the quality of life enjoyed by residents of the surrounding neighborhoods, that the rights of the creditors of licensees are protected and that gaming is free from criminal and corruptive elements.
 - (c) Public confidence and trust can only be maintained by strict regulation of all persons, locations, practices, associations and activities related to the operation of licensed gaming establishments, the manufacture, sale or distribution of gaming devices and associated equipment and the operation of inter-casino linked systems.

NRS 463.0129(1)(a), (b) and (c).

- 14. The Nevada Gaming Commission has full and absolute power and authority to limit, condition, restrict, revoke or suspend any license, or fine any person licensed, for any cause deemed reasonable. *See* NRS 463.1405(4).
- 15. The BOARD is authorized to observe the conduct of licensees in order to ensure that the gaming operations are not being conducted in an unsuitable manner. *See* NRS 463.1405(1).
- 16. This continuing obligation is repeated in Nevada Gaming Commission Regulation 5.040, which provides as follows:

A gaming license is a revocable privilege, and no holder thereof shall be deemed to have acquired any vested rights therein or thereunder. The burden of proving his qualifications to hold any license rests at all times on the licensee. The board is charged by law with the duty of observing the conduct of all licensees to the end that licenses shall not be held by unqualified or disqualified persons or unsuitable persons or persons whose operations are conducted in an unsuitable manner.

Nev. Gaming Comm'n Reg. 5.040.

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17. Nevada Gaming Commission Regulation 5.010 provides as follows:

- 1. It is the policy of the commission and the board to require that all establishments wherein gaming is conducted in this state be operated in a manner suitable to protect the public health, safety, morals, good order and general welfare of the inhabitants of the State of Nevada.
- 2. Responsibility for the employment and maintenance of suitable methods of operation rests with the licensee, and willful or persistent use or toleration of methods of operation deemed unsuitable will constitute grounds for license revocation or other disciplinary action.

Nev. Gaming Comm'n Reg. 5.010.

18. Nevada Gaming Commission Regulation 5.011 states, in relevant part, as follows:

The board and the commission deem any activity on the part of any licensee, his agents or employees, that is inimical to the public health, safety, morals, good order and general welfare of the people of the State of Nevada, or that would reflect or tend to reflect discredit upon the State of Nevada or the gaming industry, to be an unsuitable method of operation and shall be grounds for disciplinary action by the board and the commission in accordance with the Nevada Gaming Control Act and the regulations of the board and the commission. Without limiting the generality of the foregoing, the following acts or omissions may be determined to be unsuitable methods of operation:

- 1. Failure to exercise discretion and sound judgment to prevent incidents which might reflect on the repute of the State of Nevada and act as a detriment to the development of the industry.
- 8. Failure to comply with or make provision for compliance with all federal, state and local laws and regulations pertaining to the operations of a licensed establishment including, without limiting the generality of the foregoing, payment of all license fees, withholding any payroll taxes, liquor and entertainment taxes and antitrust and monopoly statutes.
- 10. Failure to conduct gaming operations in accordance with proper standards of custom, decorum and decency, or permit any type of conduct in the gaming establishment which reflects or tends to reflect on the repute of the State of Nevada and act as a detriment to the gaming industry.

Nev. Gaming Comm'n Reg. 5.011 (1), (8), and (10).

19.	NRS 463.170 provides, in relevant part:
	2. An application to receive a license or be found suitable must not be granted unless the Commission is satisfied that the
	applicant is: (a) A person of good character, honesty and integrity;

8. Any person granted a license or found suitable by the Commission shall continue to meet the applicable standards and qualifications set forth in this section and any other qualifications established by the Commission by regulation. The failure to continue to meet such standards and qualifications constitutes grounds for disciplinary action.

NRS 463.170 (2)(a) and (8).

20. Nevada Revised Statute 463.5733(1) provides that:

The purported sale, assignment, transfer, pledge, exercise of an option to purchase, or other disposition of any interest in a limited-liability company which holds a state gaming license or which is a holding company or an intermediary company for an entity that holds a state gaming license is void unless approved in advance by the Commission.

NRS 463.5733(1).

21. Nevada Revised Statute 239.330 provided

A person who knowingly procures or offers any false or forged instrument to be filed, registered or recorded in any public office, which instrument, if genuine, might be filed, registered or recorded in a public office under any law of this State or of the United States, is guilty of a category C felony and shall be punished as provided in NRS 193.130.

NRS 239.330.

- 22. Nevada Gaming Commission Regulations 8.010(1), (3) and (4) provided that:
 - 1. No person shall sell, purchase, assign, lease, grant or foreclose a security interest, hypothecate or otherwise transfer, convey or acquire in any manner whatsoever any interest of any sort whatever in or to any licensed gaming operation or any portions thereof, or enter into or create a voting trust agreement or any other agreement of any sort in connection with any licensed gaming operation or any portion thereof, except in accordance with law and these regulations.

. . . .

3. No person shall transfer or convey in any manner whatsoever any interest of any sort whatever in or to any licensed gaming operation, or any portion thereof, to, or permit any investment therein or participation in the profits thereof by, any person acting as agent, trustee or in any other representative capacity whatever for or on behalf of another person without first having fully disclosed all facts pertaining to such representation to the board. No person acting in any such representative capacity shall hold or acquire any such interest or so invest or participate without first having fully disclosed all facts pertaining to such representation to the board and obtained written permission of the board to so act.

4. Regulation 8 shall apply to transfers of interest in corporations subject to Regulation 15, but shall not apply to transfers of interest in corporations subject to Regulation 16.

Nev. Gaming Comm'n Regulations 8.010(1), (3) and (4).

23. Nevada Gaming Commission Regulation 4.040(2) provides that:

It is grounds for denial of an application or disciplinary action for any person to make any untrue statement of material fact in any application, notice, statement or report filed with the board or commission in compliance with the provisions of law and regulations referred to in paragraph 1, or willfully to omit to state in any such application, notice, statement or report any material fact which is required to be stated therein or omit to state a material fact necessary to make the facts stated in view of the circumstances under which they were stated, not misleading.

Nev. Gaming Comm'n Regulation 4.040(2).

24. Nevada Revised Statute 463.339 provides that:

An applicant for licensing, registration, finding of suitability, preliminary finding of suitability or any approval or consent required by this chapter or chapter 462 or NRS shall make full and true disclosure of all information to the Board, Commission or other relevant governmental authority as necessary or appropriate in the public interest or as required in order to carry out the policies of this state relating to licensing and control of the gaming industry and the operation of charitable lotteries.

NRS 463.339.

25. Nevada Gaming Commission Regulation 15.585.7-2 provides that:

No person other than the issuer shall sell, assign, transfer, pledge or make any other disposition of any security issued by any holding company without the prior approval of the commission. As used herein, the terms "sale, assignment, transfer, pledge or other disposition" extend to dispositions of any type of ownership referred to in Regulation 15.482–6. Included within the meaning of the term "disposition" as used in this regulation are the granting of a proxy or a transfer or disposition of a type described in Regs. 15.510.1–1(b)(1) and (2).

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Every approval required by this regulation shall be sought by the filing of an application complying with the procedures set forth in NRS 463.510.

Nev. Gaming Comm'n Regulation 15.585.7-2.

26. Nevada Gaming Commission Regulation 5.030 provides as follows:

Violation of any provision of the Nevada Gaming Control Act or of these regulations by a licensee, his agent or employee shall be deemed contrary to the public health, safety, morals, good order and general welfare of the inhabitants of the State of Nevada and grounds for suspension or revocation of a license. Acceptance of a state gaming license or renewal thereof by a licensee constitutes an agreement on the part of the licensee to be bound by all of the regulations of the commission as the same now are or may hereafter be amended or promulgated. *It is the* responsibility of the licensee to keep himself informed of the content of all such regulations, and ignorance thereof will not excuse violations.

Nev. Gaming Comm'n Reg. 5.030 (emphasis added).

BACKGROUND

- 27. In 1992, MSA Enterprises, Inc., dba Roadrunner Saloon, approved the issuance of 100 shares of stock to CORRIGAN, and appointed him treasurer and director prior to receiving approval and necessary licensing from the Nevada Gaming Commission. A Complaint for disciplinary action was filed and the matter was settled by stipulation with the payment of a \$2,500 fine.
- 28. In 1998, Sahara Enterprises, Inc., dba the Roadrunner Casino Sahara with CORRIGAN as secretary, director and 331/3 percent shareholder, held a private party where slot machines were available for play, but members of the general public were excluded. In addition, Sahara Enterprises, Inc., failed to comply with the requirements applicable to gaming employee registrations as required by NRS 463.335. A Complaint for disciplinary action was filed and the matter was settled by stipulation with the payment of a \$15,000 fine.

COUNT ONE

VIOLATIONS OF NEVADA GAMING COMMISSION REGULATION 4.040(2).

29. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 28 above.

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- 30. On or about May 22, 2003, the Nevada Gaming Commission granted a restricted gaming license to FLAMINGO. FLAMINGO's current, approved, ownership and management structure, as of September 22, 2006, is as set out in paragraphs 2 through 12 above.
- 31. The BOARD requires all licensees to file an Owners and Conditions Verification Form (NGC-09 Form) with the Tax and License Division on an annual basis. The NGC-09 Form requires all licensees to verify that the owners, manager, shareholders, interest holders, officers, directors, etc., of the entity holding the gaming licensee have not changed since the date the license was granted by the Nevada Gaming Commission.
- 32. On or about January 9, 2009, Schedule I of the Second Amendment to the Amended and Restated Operating Agreement of Flamingo Investments, LLC, (Second Amendment) reflected Marquis Trust no longer held an interest in FLAMINGO and CORRIGAN TRUST had increased its interest in class A shares of FLAMINGO from 61/4 percent to 37½ percent.
- 33. CORRIGAN filed NGC-09 Forms with the Tax and License Division of the BOARD on behalf of FLAMINGO for the period of 2003 through 2012.
- 34. In executing these forms, CORRIGAN affixed his signature and attested to the truth of the information contained therein under penalty of perjury.
- 35. The three NGC-09 Forms CORRIGAN filed with the BOARD from 2009 through 2011 did not indicate the transfer of ownership of FLAMINGO from the Marquis Trust to the CORRIGAN TRUST that was entered into on or about January 9, 2009, as memorialized and reflected in the Second Amendment.
- 36. On or about May 15, 2012, CORRIGAN filed an NGC-09 Form with the BOARD. This form reflected ARI had changed its name to AKA. According to the Third Amendment to the Amended and Restated Operating Agreement of Flamingo Investment, LLC (Third Amendment), this name change occurred on or before June 26, 2009.
- 37. On or about September 26, 2012, ARI notified the Tax and License Division of the BOARD that it had changed its name to AKA.

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- 38. The two NGC-09 Forms CORRIGAN filed with the BOARD from 2010 through 2011 did not indicate the change in name of ARI to AKA as memorialized and reflected in the Third Amendment.
- 39. The actions, and/or failures to act, of the Respondents as set out above are a violation of Nevada Gaming Commission Regulation 4.040(2). This constitutes an unsuitable method of operation, and, as such, is grounds for disciplinary action. See Nev. Gaming Comm'n Regs. 5.010(2), 5.011 and 5.030.

COUNT TWO

VIOLATION OF NEVADA REVISED STATUTE 463.5733(1) AND NEVADA GAMING COMMISSION REGULATIONS 8.010 AND/OR 15.585.7-2

- 40. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 39 above.
- 41. On or about May 15, 2012, CORRIGAN filed an NGC-09 Form with the BOARD. This form reflected two transfers which the Nevada Gaming Commission has not approved.
- 42. This form reflected the Rogers Trust transferred its 50 percent interest in AKA to the AGASSI TRUST and that Rogers was no longer a manager of AKA. This transfer occurred in March of 2009.
- 43. This form also reflected that the Marquis Trust transferred its 311/4 percent of Class A shares in FLAMINGO to the CORRIGAN TRUST. According to the Second Amendment this transfer took place on or before January 9, 2009.
- 44. On or about October 30, 2012, and April 23, 2013, CORRIGAN and AGASSI submitted applications for the transfer of interest set out in this count.
- 45. The actions and/or inactions of Respondents as set out above are violations of Nevada Revised Statute 463.5733(1) and Nevada Gaming Commission Regulation 8.010, and/or 15.585.7-2. This constitutes an unsuitable method of operation, and, as such, is grounds for disciplinary action. See Nev. Gaming Comm'n Regs. 5.010(2), 5.011 and 5.030.

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COUNT THREE

VIOLATION OF NEVADA REVISED STATUTE 239.330 AND NEVADA GAMING COMMISSION REGULATIONS 5.011 AND 5.011(8),

- 46. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 45 above.
- 47. On or about, November 20, 2002, CORRIGAN filed an application for licensure of FLAMINGO and applied to have the CORRIGAN TRUST licensed by the BOARD and Nevada Gaming Commission as a member and manager of FLAMINGO.
- 48. On May 22, 2003, the Nevada Gaming Commission granted FLAMINGO a restricted gaming license and licensed the CORRIGAN TRUST manager and member of FLAMINGO.
- 49. The Annual List of Members and Managers filed with the Nevada Secretary of State for the years 2003 through 2012 all reflected CORRIGAN as the manager of FLAMINGO and not CORRIGAN TRUST.
- 50. In executing the Annual List of Members and Managers, CORRIGAN affixed his signature and attested to the truth of the information contained therein under penalty of perjury.
- 51. As of FLAMINGO's 2013 filing of its Annual List of Members and Managers filed with the Nevada Secretary of State, CORRIGAN is still designated as the manager of FLAMINGO.
- 52. The actions, and/or failure to act, of CORRIGAN and FLAMINGO as set out above are a violation of Nevada Revised Statutes 239.330, and Nevada Gaming Commission Regulation 5.010 and 5.010(8). This constitutes an unsuitable method of operation, and, as such, is grounds for disciplinary action. See Nev. Gaming Comm'n Regs. 5.010(2), 5.011 and 5.030.

PRAYER FOR RELIEF

WHEREFORE, based upon the allegations contained herein which constitute reasonable cause for disciplinary action against RESPONDENTS, pursuant to NRS 463.310

and Nevada Gaming Commission Regulations 5.010 and 5.030 the STATE GAMING CONTROL BOARD prays for the relief as follows:

- 1. That the Nevada Gaming Commission serves a copy of this Complaint on RESPONDENTS pursuant to NRS 463.312(2);
- 2. That the Nevada Gaming Commission fines RESPONDENTS a monetary sum pursuant to the parameters defined at NRS 463.310(4) for each separate violation of the provisions of the Nevada Gaming Control Act or the Regulations of the Nevada Gaming Commission;
- 3. That the Nevada Gaming Commission takes action against RESPONDENTS' license or licenses pursuant to the parameters defined in NRS 463.310(4); and
- 4. For such other and further relief as the Nevada Gaming Commission may deem just and proper.

DATED this 7^{44} day of August, 2013.

A G BLANETU Chairman

STATE GAMING CONTROL BOARD

SHAWN R. REID, Member

TERRY JOHNSON, Member

Submitted by:

CATHERINE CORTEZ MASTO Attorney General

4 || By:

JOHN S. MICHELA

Senior Deputy Attorney General Gaming Division

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